to facilitate negotiations, and as a means to en- will be required. priations, yet a state of things might have arisen in which it would have been highly important millions of dollars passed each House, and it other public expenditures.

ished as pirates."

this treaty will be executed in its spirit as well are reimbursable at short dates. which it imposes on them.

observed, and as these commissions are in blank, progress of our institutions. circumstances, these Mexican letters of marque itures.

made of American vessels, the utmost vigilance debt may be avoided. will be exerted by our blockading squadron to pre- It is not meant to recommend that the ordinary desire to sell.

reprisal against vessels under the Mexican flag. mended should not be granted. cial vessels of Mexico upon the high seas; and the duties on imports" not having gone into oper- change of commodities, has been introduced at the sale of their lands, were, in pursuance of the trea- than that of the preceding year. it is, therefore, not probable that many American ation until the first of the present month, there has same time by both countries and greatly for the ty of 1834 with that tribe, subsequently offered for privateers would be fitted out, in case a law not been time for its practical effect upon the rev- benefit of both. Great Britain has been forced, by sale at graduated and reduced rates for limited pe-It is, notwithstanding, certain that such privateers veloped. It is not doubted, however, that the just a policy which has been upheld for ages, and to these lands were purchased, which would othermay render good service to the commercial inter- policy which it adopts will add largely to our for- open her markets for our immense surplus of wise have remained unsold. The lands were disests of the country by recapturing our merchant eigh trade, and promote the general prosperity - breadstuffs; and it is confidently believed that posed of at their real value, and many persons of der the Mexican flag, as well as by capturing amount of revenue it will yield, it is estimated that wisdom, if they be not compelled by the pauperism tracts, upon which they have settled with their these vessels themselves. Every means within it will exceed that produced by the act of 1812, and sufferings of their crowded population, to families. our power should be rendered available for the which it superseded. The leading principles es- pursue a similar policy. protection of our commerce.

sury will exhibit a detailed statement of the con- imported according to their actual value. £11.346,623 of foreign articles.

r v.d from customs \$26,712,667 87; from sales of substance to swell the profits and overgrown They will find a readier sale, and at better prices, speculators or capitalists, the sales may be re and miscellaneous sources \$92,126 71. The ex- ed their capital in manufactures. The taxes were lard, butter, cheese, and other articles, which they persons purchasing for purposes of cultivation. penditures for the same period were \$28,031,114 not levied in proportion to the value of the arti- produce. The home market alone is inadequate to In my last annual message I submitted for the 20. and the balance in the Treasury on the 1st day cles upon which they were imposed; but, widely enable them to dispose of the immense surplus of consideration of Congress the present system of of July last was \$9,126,439 08.

ury notes, on the first of the present month was ry and high price, and the heavier taxes on those manifest reason that they cannot be consumed in to market and sold, upon such terms and under \$24,256.494 60; of which, the sum of \$17,788,799 of necessity and low price, consumed by the great the country. The United States can, from their such restrictions as Congress might prescribe .-62 was outstanding on the fourth of March, 1845, mass of the people. It was a system the inevita- immense surplus, supply not only the home demand, By the act of the eleventh of July last, "the re-

the consideration which might be paid for that to a speedy and honorable termination, a further in other pursuits than manufactures.

a foreign war, it is not doubted but that Congress ously affect his interests. will promptly authorize it.

Information has been recently received at the The balance in the treasury on the 1st of July last strictive policy by the United States, Great Britain, ditures are greatly increased, when loans are to kees for many years past have been healed. Since Department of State that the Mexican government exceeded \$9,000,000, notwithstanding consider- from whose example we derived the system, has be effected, and the disbursements are to be made my last annual message, important treaties have has sent to Havana blank commissions to priva- able expenditures had been made for the war dur- relaxed hers. She has modified her corn laws, at points many hundred miles distant, in some case been negotiated with some of the tribes by which teers, and blank certificates of naturalization, ing the months of May and June preceding. But and reduced many other duties to moderate reve- from any depository, and a large portion of them the Indian title to large tracts of valuable land, signed by General Salas, the present head of the for the war, the whole public debt could and would nue rates. After ages of experience the statesmen in a foreign country. The modifications suggest- within the limits of the States and Territories, has Mexican government. There is, also, reason to have been extinguished within a short period; and of that country have been constrained by a stern ed in the report of the Secretary of the Treasury been extinguished, and arrangements made for reapprehend that similar documents have been trans- It was a part of my settled policy to do so, and necessity, and by a public opinion having its deep are recommended to your favorable consideration. moving them to the country west of the Mississipmitted to other parts of the world. Copies of these thus relieve the people from its burden, and place foundation in the sufferings and wants of impover- In connection with this subject, I invite your at- pi. Between three and four thousand, of different papers, in translation, are herewith transmitted. | the government in a position which would enable | ished millions, to abandon a system, the effect of tention to the importance of establishing a branch | tribes, have been removed to the country provided As the preliminaries required by the practice of it to reduce the public expenditures to that eco- which was to build up immense fortunes in the of the mint of the United States at New York .- for them by treaty stipulations, and arrangements civilized nations for commissioning privateers and nomical standard which is most consistent with hands of the revenue derived from customs have been made for others to follow. regulating their conduct appear not to have been the general welfare, and the pure and wholesome lions to pauperism and misery. Nearly in the being collected at that point, the demand for spe-

to be filled up with the names of citizens and sub- Among our just causes of complaint against Mex- increased and concentrated by the British protec- mint, where foreign coin and bullion could be im- ject of education. The number of schools estabjects of all nations who may be willing to purchase ico, arising out of her refusal to treat for peace, as tive policy. them, the whole proceeding can only be construed well before as since the war, so unjustly com- The evils of the system in Great Britain were greatly facilitate the transaction of the public bus- tional means provided, not only for teaching them as an invitation to all the freebooters upon earth, menced on her part, are the extraordinary expen- at length rendered intolerable; and it has been iness, enlarge the circulation of gold and silver, the rudiments of education, but of instructing them who are willing to pay for the privilege, to cruise ditures in which we bave been involved. Justice abandoned, but not without a severe struggle on and be, at the same time, a safe depository of the in agriculture and the mechanic arts. against American commerce. It will be for our to our own people will make it proper that Mexi- the part of the protected and favored classes to re- public money. courts of justice to decide whether, under such co should be held responsible for these expend- tain the unjust advantages which they have so long The importance of graduating and reducing the Navy for a satisfactory view of the operations of

and reprisal shall protect those who accept them, | Economy in the public expenditures is at all struggle would be made by the same classes in offered in the market, at the minimum rate author- year. It is granifying to perceive, that while the and commit robberies upon the high seas under times a high duty which all public functionaries the United States, whenever an attempt was made ized by existing laws, and remain unsold, induces war with Mexico has rendered it uccessary to emtheir authority, from the pains and penalties of of the government owe to the people. This duty to modify or abolish the same unjust system here. me again to recommend the subject to your favor- ploy an unusual number of our armed vessels on If the certificates of naturalization thus granted when large and extraordinary expenditures be- United States for a much shorter period, and its these lands have been offered in the market for other quarters of the world has not proved insuffibe intended by Mexico to shield Spanish subjects come unavoidable. During the existence of the pernicious effects were not, therefore, so clearly more than thirty years, and larger quantities for cient. No means will be spared to give efficiency from the guilt and punishment of pirates, under war with Mexico all our resources should be hus- perceived and felt. Enough, however, was known more than ten or twenty years; and being of an to the naval service in the prosecution of the war; our treaty with Spain, they will certainly prove banded, and no appropriations made except such as of these effects to induce its repeal. unavailing. Such a subterfuge would be but a are absolutely necessary for its vigorous prosecu- It would be strange if, in the face of the example an indefinite period, unless the price at which they anxiously desire to devote themselves to the serweak device to defeat the provistons of a solemn tion and the due administration of the government. of Great Britain, our principal foreign customer, be purchased shall be reduced To place a price vice of their country in any enterprise, however I recommend that Congress should immediately deemed useful or proper, but which are not indis- that country by long and painful experience, and prevent their sale, and thereby deprive the Treas- I recommend to your favorable consideration the provide by law for the trial and punishment as pi- pensable for the public service, may, when the in the face of the immense advantages, which, un- ury of any income from that source, but it is un- proposition to add to each of our foreign squadrates of Spanish subjects who, escaping the vigi- country is engaged in a foreign war, be well post- der a more liberal commercial policy, we are al- just to the States in which they lie, because it re- rons an efficient sea steamer, and, as especially lance of their government, shall be found guilty of poned to a future period. By the observance of ready deriving, and must continue to derive, by tards the growth and increase of the population, demanding attention, the establishment at Pensaprivateering against the United States. I do not this policy at your present session, large amounts supplying her starving population with food, the and because they have no power to levy a tax up- cola of the necessary means of repairing and refitapprehend serious danger from these privateers. may be saved to the treasury, and be applied to United States should restore a policy which she on them as upon other lands within their limits, ting the vessels of the navy employed in the gulf Our navy will be constantly on the alert to protect objects of pressing and urgent necessity, and thus has been compelled to abandon, and thus diminish held by other proprietors than the United States, of Mexico. our commerce. Besides, in case prizes should be the creation of a corresponding amount of public her ability to purchase from us the food and other for the support of their local governments.

dition of the finances. The imports for the fis- The act of 1842, by the excessive rates of duty constitute a large majority of our population; and long in the market cannot be doubted. It canno 141,893 consisted of domestic productions, and ed classes, at the expense of a large majority of bounties which have enriched others. The amount of the public debt, including treas- were, in many cases, levied upon articles of luxu- producing, even at the most reduced prices, for the and recommended that they should be brought inand the wealthy few from contributing their just world!

contemplation to acquire Louisiana from France | In order to prosecute the war with Mexico with proportion for the support of Government, and to |

with a view to the purchase of the Floridas 1848-being the end of the next fiscal year-it is suits, but distributes, and, as far as practicable, consists in the removal of artificial restrictions authorising the sale of these lands, upon such terms from Spain. These appropriations were made estimated that an additional loan of \$23,000,000 equalizes the public burdens among all classes and hitherto imposed, is deemed to be equally certain. and conditions as their supposed value may, in the occupations. The favored classes, who, under That our exports of food, already increased and able the President to accomplish the important This estimate is made upon the assumption that the unequal and unjust system which has been re- increasing beyond former example, under the more ing due regard to the interests of such of our citiobjects in view. Though it did not become it will be necessary to retain constantly in the pealed, have heretofore realized large profits, and liberal policy which has been adopted, will be still zens as may be located upom them. necessary for the President to use these appro- treasury \$4,000,000, to guard against contingen- many of them amassed large fortunes, at the ex- vastly enlarged, unless they be checked or precies. If such surplus were not required to be re- pense of the many who have been made tributary vented by the restoration of the protective policy, tained, then a loan of \$19,000,000 would be suffi- to them, will have no reason to complain if they cannot be doubted. That our commercial and extend the jurisdiction and laws of the United cient. If, however, Congress should, at the pres- shall be required to bear their just proportion of navigating interests will be enlarged in a corres- States over the Territory of Oregon. Our laws for him to do so, and the wisdom of making ent session, impose a revenue duty on the princi- the taxes necessary for the support of government. ponding ratio with the increase of our trade, is regulating trade and intercourse with the Indian them cannot be doubted. It is believed that pal articles now embraced in the free list, it is es- So far from it, it will be perceived, by an examin- equally certain; while our manufacturing interests tribes east of the Rocky mountains should be exthe measure recommended at your last session timated that an additional annual revenue of about ation of the existing law, that discriminations in will still be the favored interests of the country, tended to the Pacific ocean; and for the purpose met with the approbation of decided majorities \$2,500,000, amounting, it is estimated, on the 30th the rates of duty imposed, within the revenue prinin both houses of Congress. Indeed, in differ- of June, 1848, to \$4,000,000, would be derived ciple, have been retained in their favor. The in- by revenue duties; and more than this they cannot with the Indian tribes within our limits, an addient forms, a bill making an appropriation of two from that source, and the loan required would be cidental aid against foreign competition which justly demand. reduced by that amount. It is estimated, also, they still enjoy gives them an advantage which no In my annual message of December last, a tathat should Congress graduate and reduce the other pursuits possess; but of this none others will riff of revenue duties based upon the principles of ment of custom-houses, and of post offices and much to be regretted that it did not become a price of such of the public lands as have been complain, because the duties levied are necessary the existing law was recommended; and I have post-roads, and provision for the transportation of law. The reasons which induced me to re- long in the market, the additional revenue derived for revenue derived for revenue derived for revenue derived for revenue. These revenue derived for revenue derived for revenue derived for revenue. commended the measure at that time still exist; from that source would be annually, for several freights and charges, which the importer must pay pressed. In view of the probable beneficial ef- will suggest, require legislative authority. It will and I again submit the subject for your consid- years to come, between half a million and a mil- before he can come in competition with the home fects of that law, I recommend that the policy eseration, and suggest the importance of early ac- lion of dollars; and the loan required may be re- manufacturer in our markets, amount on nealy all tablished by it be maintained. It has but just office in that Territory, and to make the necessary mon upon it. Should the appropriation be made, duced by that amount also. Should these meas- our leading branches of manufacture, to more than commenced to operate; and to abandon or modify provision for surveying the public lands, and bring.

Immediately after Congress had recognised itures, both for the war and for all other purpo- greater profits than can be derived from any other be fairly tested. and Porto Rico to prey upon the commerce of the United States; and Linvited the special at the United States; and I invited the special at- In order that timely notice may be given, and with increased prospect of success, for the open revenue to meet the expenses of the war with zens and subjects of either nation who shall at an early period of your present session. It is to foreign countries With such rates of duty as exist, and constitute no part of the permanent poltake Commissions of Letters of Marque to act suggested that the loan should be contracted for those established by the existing law, the system liev of the country. as privateers against the other "shall be punchase the stock and pay it off, at an earlier period have made or shall hereafter make, their invest- for the better organization of the treasury, and for of War for speedily filling up the rank and file of at its market value, out of any surplus which may ments in manufactures, will know upon what to the collection, safekeeping, transfer and disburse- the regular army, for its greater efficiency in the It affords me pleasure to inform you that I at any time be in the treasury applicable to that rely. The country will be satisfied with these ment of the public revenue," has been carried into field, and for raising an additional force to serve have received assurances from the Spanish purpose. After the establishment of peace with rates, because the advantages which the manufac- execution as rapidly as the delay necessarily ari- during the war with Mexico. Government that this article of the treaty shall Mexico, it is supposed that a considerable surplus turers still enjoy result necessarily from the col- sing out of the appointment of new officers, taking be faithfully observed on its part. Orders for will exist, and that the debt may be extinguished lection of revenue for the support of government. and approving their bonds, and preparing and se- gal provision authorizing compensation to be made this purpose were immediately transmitted from in a much shorter period than that for which it High protective duties, from their unjust operation curing proper places for the safekeeping of the to the agents employed in the several States and that Government to the authorities of Cuba and Porto Rico to exert their utmost vigilance in Porto Rico to exert their utmost vigilance in tracted, in preference to a shorter period, is sug- to constant efforts to change or repeal them, renpreventing any attempts to fit out privateers in gested, because all experience, both at home and dering all investments in manufactures uncertain There are, however, defects in the details of the Secretary of War upon this subject. These agents those islands against the United States. From abroad, has shown that loans are effected upon and precarious. Lower and more permanent rates measures, developed by its practical operation, incur heavy responsibilities and perform important the good faith of Spain I am fully satisfied that much better terms upon long time, than when they will yield to which are fully set forth in the report of the Sec- duties, and no reason exists why they should not the manufacturer fair and remunerating profits, retary of the Treasury, to which the attention of be placed on the same footing, as to compensation, as its letter; while the United States will, on Necessary as this measure is, to sustain the will secure him against the danger of frequent Congress is invited. These defects would impair with other disbursing officers. their part, faithfully perform all the obligations honor and the interests of the country, engaged in changes in the system, which cannot fail to ruin-

departing from this just rule, the lighter taxes food and other articles which they are capable of managing the mineral lands of the United States,

and it was intended to be applied as a part of vigor and energy, as the best means of bringing it lay the burden on the labor of the many engaged chief articles of food in Great Britain, and other The act is confined, in its operation, to "lead mines parts of Europe, may have contributed to increase and contiguous lands." territory. On the 13th of February, 1806, the same sum was in like manner appropriated, same sum was in like manner appropriated, should be continued until the thirtieth of June, should be continued until the thirtieth of June, the demand for our breadstuffs and provisions, is not doubted; but that the great and efficient cause of the Pleside.

A system so unequal and unjust has been sunot doubted; but that the great and efficient cause of the Pleside.

A large portion of the public lands containing the demand for our breadstuffs and provisions, is not doubted; but that the great and efficient cause of the Pleside.

and be not needed, it will remain in the Treasably exceed eighteen or nineteen millions of doland it without giving it a fair trial, would be inexpeing them into market. As our citizens who now
dient and unwise. Should defects in any of its
reside in that distant region have been subjected dient and unwise. Should defects in any of its reside in that distant region have been subjected ury; should it be deemed proper to apply it in lars-leaving in the treasury a constant surplus of With such advantages, it is not doubted that our details be ascertained by actual experience to exwhole or in part, it will be accounted for as \$4,000,000. The loan proposed, it is estimated, domestic manufacturers will continue to prosper, ist, these may be hereafter corrected; but until their emigration, and by their improvements have

Objects of appropriation, which in peace may be and of the evils of a system rondered manifest in upon them above their real value is not only to difficult of execution.

ple have been realized by some of the States own- eration. vent the captors from taking them into Mexican and necessary appropriations for the support of By the simultaneous abandonment of the progress and condition of the mail service ships, should any be taken by armed vessels un- Although it cannot be certainly foreseen what other Powers of Europe will ultimately see the limited means were enabled to purchase small

That similar results would be produced by the cal year ending the 13th of June last were of the which it imposed on many articles, either totally it is well known that when they prosper, all other be a sound policy to withhold large quantities of value of \$121,691.797; of which the amount ex- excluded them from importation, or greatly re- pursuits prosper also. They have heretofore not the public lands from the use and occupation of same period was \$113,488,516; of which \$102,- raising revenue, but to afford advantages to favor- of taxation which it imposed, to contribute to the to our citizens to become the owners, at low and their fellow citizers. Those employed in agri- When a foreign as well as a home market is of being the tenants and dependants of others. If year were \$29,499,247 06; of which there was de- gation, were compelled to contribute from their receiving increased prices for their products .-- price, would be secured in large quantities by

leaving the amount incurred since that time \$6,- ble effect of which was to relieve favored classes but the deficiencies of food required by the whole served lead mines and contiguous lands in the States of Illinois and Arkansas, and Territories of Washington, December 8, 1846.

That the reduced production of some of the Wisconsin and Iowa," were authorized to be sold.

judgment of Congress, be deemed advisable. hav-

It will be important, during your present session, to establish a territorial government and to tional number of Indian agencies will be required, and should be authorized by law. The establishbe proper, also, to establish a surveyor general's will be sufficient to cover the necessary expend- realizing in well conducted establishments even such defects shall become manifest, the act should enhanced the value of the public lands in the neighborhood of their settlements, it is recommended the existence of the war with Mexico, my at- ses, up to the 30th of June, 1848; and an amount regular business. Indeed, so far from requiring It is submitted for your consideration whether that liberal grants be made of such portions of tention was directed to the danger that priva- of this loan, not exceeding one-half, may be re- the protection of even incidental revenue duties, it may not be proper as a war measure, to impose these lands as they may occupy, and that similar veers might be fitted out in the ports of Cuba quired during the present fiscal year, and the great-

The report of the Secretary of War contains detention of the Spanish Government to the 14th proper measures taken to effect the loan, or such market of the world. Domestic manufactures, to Mexico, or to avoid to that extent the creation of tailed information relative to the several branches article of our Treaty with that Power of the portion of it as may be required, it is important the value of several millions of dollars, which can- a public debt, they may be repealed when the of the public service connected with that depart-20th of October, 1795, under which the citi- that the authority of Congress to make it be given not find a market at home, are annually exported emergency which gave rise to them shall cease to ment. The operations of the army have been of

I recommend to your early and favorable consideration the measures proposed by the Secretary

Embarrassment is likely to arise for want of le-

at all times, but are especially embarrassing when tinue to be of a pacific character. The unhappy Simultaneously with the relaxation of the re- the country is engaged in a war, when the expen- dissensions which have existed among the Chero-

In our intercourse with the several tribes particsame ratio that labor was depressed, capital was cie to pay the duties will be large; and a branch | ular attention has been given to the important submediately converted into American coin, would lished among them has been increased, and addi-

I refer you to the report of the Secretary of the enjoyed. It was to be expected that a similar price of such of the public lands as have been long the department under his charge during the past becomes the more imperative in a period of war. The protective policy had been in operation in the able consideration. Many millions of acres of her coasts, the protection due to our commerce in inferior quality, they must remain unsaleable for and I am happy to know that the officers and men

There are other suggestions in the report which articles which she so much needs, and we so much The beneficial effects of the graduation princi- deserve and, I doubt not, will receive your consid-

ports, and it is not apprehended that any nation the government should be withheld, but it is well tive policy by Great Britain and the United States, been adopted. They have been demonstrated al- for the past year are fully presented in the report will violate its neutrality by suffering such prizes known that at every session of Congress appro- new and important markets have already been so by the United States acting as the trustee of of the Postmaster General. The revenue for the to be condemned and sold within its jurisdiction. priations are proposed for numerous objects which opened far our agricultural and other products; the Chickasaw tribe of Indians in the sale of their year ending on the thirtieth of June last amounted I recommend that Congress should immediately may or may not be made, without materially af- commerce and navigation have received a new lands lying within the States of Mississippi and to three million four hundred and eighty-seven provide by law for granting letters of marque and feeting the public interests; and these it is recom- impulse; labor and trade have been released from Alabama. The Chickasaw lands, which would thousand one hundred and ninety nine dollars, the artificial trammels which have so long fettered not command in the market the minimum price es- which is eight hundred and two thousand six hun-It is true that there are but few, if any, commer- The act passed at your last session "reducing them; and to a great extent reciprocity in the ex- tablished by the laws of the United States for the dred and forty two dollars and forty five cents less

The payments for that department during the same time amounted to \$4,084,297 22. Of this should pass authorizing this mode of warfare. - enue, and the business of the country, to be de- the pressure of circumstances at home, to abandon riods. The result was, that large quantities of sum \$597,097 80 have been drawn from the treas-

While the disbursements have been thus diminished, the mail facilities have been enlarged by new mail routes of five thousand seven hundred and thirty nine miles; an increase of transportation The annual report of the Secretary of the Treator rate and to impose them the articles taining the just and liberal policy of the existing law than any other class of our citizens. They of one million seven hundred and sixty four thousgaged in this branch of the service, have performed their duties with energy and faithfulness, deserving ported was \$11,346,623, leaving the amount re- duced the amount imported, and thus diminished only received none of the bounties or favors of our citizens by fixing upon them prices which extained in the country for domestic consumption instead of producing revenue. By it the taxes government, but by the unequal operations of the perience has shown they will not command. On connected with the operations of this establish-\$110,345,174. The value of the exports for the were imposed not for the legitimate purpose of protective policy, have been made, by the burdens the contrary, it is a wise policy to afford facilities ment, you are referred to the report of the Postmaster General; and his suggestions for improving moderate rates, of freeholds of their own, instead its revenues are recommended to your favo rable consideration. I repeat the opinion express ed in The receipts into the Treasury for the same culture, mechanical pursuits, commerce, and navidepartment should be so regulated that the revenues derived from it should be made to equal the public lands \$2,695,452 48, and from incidental wealth of the comparatively few who had invest- for their wheat, flour, rice, Indian corn, beef, pork, stricted, in limited quantities, to actual settlers or expenditures; and it is believed that this r may be done by proper modifications of the preser a laws, as suggested in the report of the Postmast ar Gen-

eral, without changing the present rates of | westage. With full reliance upon the wisdom and patriotism of your deliberations, it will be my du ty, as it will be my anxious desire, to co-operate v with you in every constitutional effort to promote the ; welfare and maintain the honor of our common common community. JAMES K. I OLK.