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AND COMMERCIAL JOURNAL.

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MONDAY MORNING, FEB. 10, 1862.

The Great Financial Measure.

The new Treasury Note Bill has passed Congress, and is doubtless now a law. It is one of the most important measures ever adopted in this country. Nothing but the necessities of the country could have justified it, but those necessities were inexorable. When the very existence of a country is imperilled, extraordinary measures are admissable. There was violent opposition and great excitement in the House on Tuesday, when the measure was pending. Mr. STEVENS, as Chairman of the Committee of Ways and Means, was allowed the closing speech. We take an extract from it, to show the arguments by which the friends of the measure fortified their position. Mr. STEVENS said:

This bill is a measure of necessity, not choice. No one would willingly issue paper currency, never redeemable on demand, and make it a legal tender. It is never desirable to depart from the circulating medium which by the consent of all civilized nations forms the standard of value. But it is not a fearful measure, and, when rendered necessary by the exigencies, it ought to produce no alarm. Is the measure necessary? The late Administration left a debt of about $1,100,000,000 and bequeathed, us, also, an expense and formidable rebellion. This compelled Congress, in extra session, to authorise a loan of two hundred and fifty millions. A hundred millions were taken at 7.30 per cent; fifty millions at 6 per cent; fifty millions were used in demand notes, payable in coin; leaving fifty millions undisposed of. Before the banks had paid much of the last loan they broke down under it, and suspended specie payment. They then contrived to pay this loan, not in coin, but in demand notes of the Government, which kept them at par. But the last of that loan was paid yesterday, and on the same day the banks have refused to receive them. They must sink to depreciated currency. The remaining fifty millions of the Secretary of the Treasury has been unable to negotiate. A small portion of it, about ten millions, has been issued at 7.30 in payment of debts; and all this has been used, and there is now a floating debt, audited and unaudited, of at least $130,000,000. The Secretary intended to use the balance of the authorised loan by paying it out to creditors in notes of 7.30. This becoming known, they immediately sank to four per cent; and if the Secretary had persevered, it is believed they would have run down to ten per cent discount. Both these issues would be used, there would remain due about ninety millions; the payment of which is urgently demanded. The daily expenses of the Government are now about two millions. To carry us on till the next meeting of Congress would take six hundred millions more, making, before legislation could be had, about seven hundred millions to be provided for. The grand question is, How can this large amount be raised? The Secretary of the Treasury has used his best efforts to negotiate a loan of about fifty millions, and has failed. Several modes of relief have been suggested. The most obvious is to borrow on Government bonds bearing an interest of six per cent., which it is known can only be effected by putting the bonds into the market to the highest bidder. If but a small sum were wanted, it might probably be had at a small discount, but it sufficient to meet our wants up to next December—seven hundred millions—were forced into the market from time to time as the exigencies of the hour as it is wanted, I have no doubt they would sell as low as sixty per cent., as in the last war. And even then it would be found impossible to find payment in coin. A large part of it must be accepted in the depreciated notes of non-specie-paying banks; for I suppose no one expects the resumption of specie payment until the war shall be ended. But the Congress must provide for appropriations to the end of the fiscal year 1863, seven months more must be added to these expenses. That would require $420,000,000, added to the $700,000,000 before estimated, and the aggregate would be $1,100,000,000. The discount on that sum, at 40 per cent., would be $440,000,000. At the minimum discount that any reasonable man could fix, say 25 per cent., it would be $275,000,000. It would, therefore, require at least bonds to the amount of $1,000,000,000 to produce sufficient currency to make $1,100,000,000 and carry us to the end of the next fiscal year. This sum is too frightful to be tolerated. Certain bankers have suggested that the immediate wants of the Government might be supplied by pledging 7.30 per cent bonds, with a liberal margin, payable in one year in gold in part, and the next payable in currency. The effect would be that Government would pay out to its creditors the depreciated notes of non-specie-paying banks, and as there is no probability that the pledges could be redeemed when due, they would be thrown into the market and sold for whatever the banks might choose to pay for them. The folly of this scheme needs no illustration. Another plan is to strike out the legal-tender clause, and make them redeemable for taxes and all public dues. But it is not proposed to make any provision for redeeming them in coin on demand. I do not believe that such notes would circulate anywhere except at a ruinous discount. No notes not redeemable on demand, and not made a legal tender, have ever been kept at par. The knowledge that they were provided for by taxation, and that they would surely be paid twenty years hence, would not sustain them. The Secretary of the Treasury, in his report, recommended a scheme to produce a uniform national currency and furnish a market for good loans. It proposes, then, that the banks shall receive their circulation from the Government to the amount of Government bonds pledged with the Treasury for their security, and that no more notes should be issued than the par value of such bonds, and should be redeemed by the banks. As a general system of banking, in ordinary times this plan might be very useful in regulating the currency, and by the sale of the bonds the Government might command coin. But while the banks are in suspension it is not easy to see how it would relieve the Government. If the notes were procured, it must be by accepting payment by the Government in depreciated circulation. These would not be better than the Government's notes. The security of the Government is equal to that of the banks, and would give as much currency to the banks. I can see its advantage. They would have the whole benefit of the circulation, without interest, and at the same time would draw interest on the Government bonds from the time they got the notes. It is very plain if the United States issue those notes direct they would have the benefit of the whole circulation. In other words, it would be equal to a loan without interest to the full amount of the circulation. This project, therefore, however desirable as a banking system, could afford no immediate relief, especially as it would afford no sale for additional bonds, as the banks have already as many as would form the basis of their operations.

Mr. Stevens then proceeded, in a very able manner, to answer the constitutional objections to the bill.

After a vigorous fight by the opposition, the vote then recurred on Mr. Stevens' substitute, which limits the issue of treasury notes to $150,000,000, omits the clause relating to the foreign circulation of the bonds, and permits the holders of notes to convert them either into 20 years bonds at 6 per cent. or 5 years bonds at 7 per cent., at their option. This substitute was adopted without the yeas and nays.

The bill was then passed by a vote of 93 yeas to 59 nays.

The bill now stands thus: Treasury notes for $150,000,000 are to be issued, which are made a legal tender for all public and private debts, are receivable by the Government for duties on imports, and are convertible as above; registered and coupon bonds for $500,000,000 are to be issued, bearing interest at 6 per cent. and redeemable after 20 years.

Mr. Stevens' amendment was passed, as follows:

Yeas—Messrs. Aldrich, Alley, Arnold, Ashley, Babbitt, Bailey (Mass.) Bailey (Pa.) Baker, Beaman, Bingham, Blair (Mo.) Blair (Pa.) Blair (Va.) Blake, Buffington, Campbell, Carey, Chamberlain, Clark, Colfax, Cutler, Davis, Delano, Delaplaine, Duell, Dunn, Edgerton, Edwards, Ely, Fenton, Fessenden, Franchot, Frank, Gooch, Granger, Gurley, Haight, Hall, Hanchett, Harrison, Hickman, Hooper, Hutchins, Julian, Kellogg (Mich.) Kellogg (Ill.) Kelly, Kellinger, Lansing, Leary, Lovejoy, McKean, McKnight, Mickerson, Marston, Maynard, Mitchell, Moorhead, Morrill (Maine,) Nugen, Olin, Patton, Phelps (Cal.) Pike, Price, Rice (Mass.) Rice (Maine,) Riddle, Rollins (Mo.) Sargent, Sharts, Shelabarger, Sherman, Sloan, Spaulding, Steele (N. Y.) Stevens, Thayer, Thomas, Trimble, Trowbridge, Upton, Van Horn, Van Valkenburg, Van Wyck, Verree, Wall, Wallace, Walton (Mo.) Whaley, White (Ind.) Wilson, Wilson, Worcester.

Nays—Messrs. Ancona, Biddle, Brown (N. Y.) Brown (N. J.) Cobb, Fred. A. Conkling, Roscoe Conkling, Conway, Corning, Cox, Cravens, Crisfield, Diven, Dunlap, Eliot, English, Goodwin, Grider, Harding, Holman, Horton, Johnson, Kasp, Law, Lazear, Lovejoy, Mallory, May, Menzies, Morrill (Vt.) Morris, Nixon, Noble, Odell, Pendleton, Perry, Pomeroy, Porter, Richardson, Robinson, Sedgwick, Shefield, Shiel, Steele (N. J.) Stratton, Thomas (Mass.), Thomas (Md.), Vallandigham, Voorhees, Wadsworth, Wallon (Vt.) Wade, Webster, White (Ohio,) Wickliffe, Wright.

The Treasury Note Bill.

The following is the first section of the bill as it passed:

Be it enacted by the Senate and House of Representatives of the United States of America, in Congress assembled; That to meet the necessities of the Treasury of the United States, and to provide a currency receivable for the public dues, the Secretary of the Treasury is hereby authorized to issue, on the credit of the United States, $150,000,000 of United States notes, not bearing interest, payable to bearer at the Treasury of the United States, at Washington or New York, and of such denominations as he may deem expedient, not less than $5 each: *Provided*, however, That fifty millions of said notes shall be in lieu of the demand Treasury notes authorised to be issued by the act of July 17, 1861; which said demand notes shall be taken upas rapidly as practicable, and the notes herein provided for substituted for them. *And provided, further*, That the amount of the two kinds of notes together shall at no time exceed the sum of one hundred and fifty millions of dollars. And such notes herein authorized shall be receivable in payment of all taxes, duties, imports, excise, debts and demands of every kind due to the United States, and for all salaries, debts and demands owing by the United States to individuals, corporations, and associations within the United States, and shall also be lawful money and a legal tender in payment of all debts, public and private, within the United States. And any holders of said United States notes depositing any sum not less than fifty dollars, or some multiple of fifty dollars, with the Treasurer of the United States, or either of the Assistant Treasurers, shall receive in exchange therefor duplicate certificates of deposit, one of which may be transmitted to the Secretary of the Treasury, who shall thereupon issue to the holder an equal amount of bonds of the United States, coupon or registered, as may by said holder be desired, bearing interest at the rate of six per centum per annum, payable semi-annually at the Treasury or Sub-Treasury of the United States; and redeemable at the pleasure of the United States after twenty years from the date thereof: *Provided*, That the Secretary of the Treasury shall, upon presentation of said certificates of deposit, issue to the holder thereof his option, and instead of the bonds already mentioned, an equal amount of bonds of the United States, coupon or registered, as may by said holder be desired, bearing interest at the rate of seven per cent. per annum, payable in coin semi-annually, and redeemable at the pleasure of the United States after five years from the date thereof. And such United States notes shall be received the same as coin, at their par value, in payment for any loans that may be hereafter sold or negotiated by the Secretary of the Treasury, and may be re-issued from time to time as the exigencies of the public interests shall require. There shall be printed on the back of the United States notes, which may be issued under the provisions of this act, the following words: "The within note is a legal tender in payment of all debts, public and private, and is exchangeable for bonds of the United States bearing six per per centum interest at twenty years, or in seven per cent. bonds at five years."

The second section makes provision for the issue of the $500,000,000 six per cent. bonds mentioned in the first section; and the remaining sections contain precautionary measures, guarding against counterfeiting, etc