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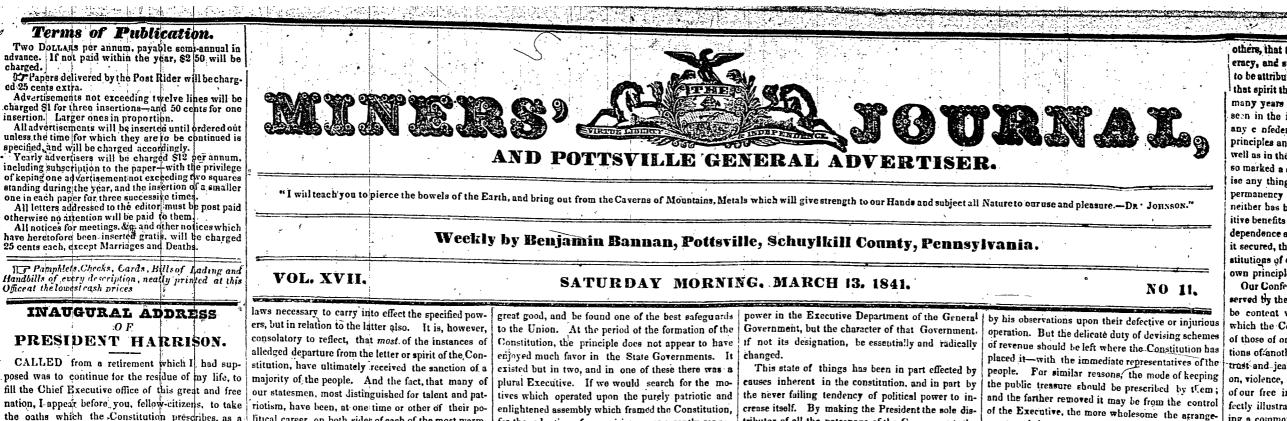
CALLED from a retirement which I had supnation, I appear before you, fellow-citizens, to take riotism, have been, at one time or other of their pothe oaths which the Constitution prescribes, as a littcal career, on both sides of each of the most warmnecessary qualification for the performance of its du- ly disputed questions, force upon us the inference ties. "And in obedience to a custom coeval with our that the errors, if errors they were, are attributable Government, and what I believe to be your expecta- to the intrinsic difficulty, in many instances, of astions, I proceed to present to you a summary of the certaining the intentions of the framers of the principles which will govern me, in the discharge of Constitution, rather than the influence of any sinisthe duties which I shall be called upon to perform. ter or unpatriotic motive.

It was the remark of a Roman Consul, in an early period of that delebrated Republic, that a most strik- appear to me to be in usurpation, by the Government, ing contrast was observable in the conduct of candidates for offices of power and trust, before and after | cumulation, in one of the Departments, of that which obtaining them-they seldom carrying out in the was assigned to others. Limited as are the powers

mer. However much the world may have improved, granted to constitute a despotism, if concentrated inin many respects, in the lapse of upwards of two to one of the departments. This danger is greatly thousand years since the remark was made by the heightened, as has been always observable that men virtuous and indignant Roman, I fear that a strict are less jealous of encroachments of one department examination of the annals of some of the modern upon another, than upon their own reserved rights. elective Governments, would develope similar instances of violated confidence.

claiming me the Chief Magistrate of this glorious were alarmed at the extent of the power which had Union, nothing upon their part remaining to be done, been granted the Federal Government, and more parit may be thought that a motive may exist to keep, ticularly of that portion which had been assigned to up the delusion under which they may be supposed the executive branch. There were in it features to have acted in relation to my principles and opin- which appeared not to be in concert with their ideas ions; and perhaps there may be some in this assem- of a simple representative democtacy, or Republic. bly who have chine here either prepared to condemn " And knowing the tendency of power to increase itself, those I shall now deliver, or, approving them, to doubt particularly when exercised by a single individual, the sincerity with which they were uttered. But the predictions were made that, at no very remote period, lapse of a few months will confirm to dispel their the Government would terminate in virtual monfears. The outline of principles to govern, and archy. It would not become me to say that the fears measures to be adopted, by an Administration not of these patriots have been already realized. But, as yet begun, will soon be exchanged for immutable I sincerely believe that the tendency of measures, history; and I shall stand, either exonerated by my and of men's opinions, for some years past, has been countrymen, or classed with the mass of those who in that direction, ... it is, I conceive, strictly proper promised that they might deceive, and flattered with that I should take this occasion to repeat the assuthe intention to betray.

. However stong may be my present purpose to realize the expectations of a magnatimous and confi- ists, and restore the government to its pristine health ding People, I too well understand the infirmities of | and vigor, as far as this can be effected by any legithuman nature, and the dangerous temptations to imate exercise of the power placed in my hands. which I shall be exposed, from the magnitude of the I proceed to state, in as summary manner as I can, power which it has been the pleasure of the People | my opinions of the sources of the evils which have to commit to my hands, not to plade my chief confi- | been so extensively complained of, and the correctives dence upon the aid of that Almighty Power which which may be applied. Some of the former are unhas hitherto protected me, and enabled me to bring questionably to be found in the detects of the Conto favorable issues other important, but still greatly inferior trusts, heretofore confided to me by my country.



But the great danger to our institutions does not of power not granted by the People, but by the aclatter case the pledges and promises made in the for- which have been granted, still enough have been When the Constitution of the United States first

tances of violated confidence. came from the hands of the Convention which form-Although the fiat of the people has gone forth, pro-dit, many of the sternest republicans of the day rances I have heretofore given of my determination to arrest the progress of that tendency, if it really ex-

stitution; others, in my judgment are attributable to a misconstruction of some of its provisions. Of the former is the elipibility of the same individual to the The broad foundation upon which our Constitu- second term of the Presidency. The sugacious mind

tion rests, being the people-a breath of theirs having of Mr. Jefferson early saw and lamented this error,

for the adoption of a provision so apparently repugnant to the leading democratic principles, that the framers of the Constitution did not appear to have majority should govern, we must reject the idea that anticipated at how short a period it would become a they anticipated from it any benefit to the ordinary formidable instrument to control the free operations course of legislation. They knew too well the degree of the State Governments. Of trifling importance of intelligence which existed among the People, and at first, it had, early in Mr. Jefferson's administrathe enlightened character of the State Legislatures, | tion, became so powerful as to create great alarm in not to have the fullest confidence that the two bod-. the mind of that patriot, from the potent influence ies clected by them would be worthy representatives it might exert in controlling the freedom of the elecof such constituents, and, of course, that they would tive franchise. If such could have then been the efrequire no aid in conceiving and maturing the meas- fects of its influence, how much greater must be the ures which the circumstances of the country might

require. And it is preposterous to suppose that a thought the Executive will, than their construction of their could for a moment have been entertained, that the President, placed at the Capital, in the centre of the country, could better understand the wants and wishes of the people than their own immediate represertatives, who spent a part of every year among them, living among them, often labouring with them, and bound to them by the triple tie of interest, duty and affection. To assist or control Congress, then in its ordinary legislation, could not, I conceive, have been the motive for conferring the veto power on the President. This argument acquires additional force from the fact of its never having been thus used by the first six Presidents-and two of them were members of the convention, one presiding over 'ita deliberations, and the other having a larger share in consummating the labors of that august body than any other person. But if Bills were never returned to Congress by either of the Preiidents above referred to, upon the ground of their being inexpedient, or not as well adapted as they might be to the wants of the People, the veto was applied upon that of want of conformity to the Constitution; or because errors had been committed from a too hasty enactment.

There is another ground for the adoption of the veto principle, which had probably more influence in recommending it to the convention than any other. I refer to the security which it gives to the just and equitable action of the legislature upon all parts of the Union. It could not but have occurred to the convention that, in a country so extensive, embracing so great a variety of soil and climate, and, cousequently, of products, and which from the same causes must ever exhibit a great difference in the amount of the population of its various sections, calling for a great diversity in the employments of the people, that the legislation of the majority might not always

tributor of all the patronage of the Government, the

danger at this time, quadrupled in amount, as it certainly is, and more completely under the control of powers allowed, or the forbearing characters of all the early Presidents permitted them to make? But hy which the rich are daily adding to their hoards, it is not by the extent of its patronage alone that the Executive Department has become so dangerous, but by the use which it appears may be made of by which the character of the country for generosity

the appointing power, to bring under its control the whole revenues of the country. The Constitution has declared it to be the duty of the President to see | is an exclusive metallic currency. that the laws are executed, and it makes him the Commander in-Chief of the Armies and Navy of the United States. If the opinion of the most approved writers upon that species of mixed Government, which in modern Europe is termed Monarchy, in contradistinction to Despetism, 15 correct, there was wanting no other addition to the powers of our Chief Magistrate to stamp a monarchical character on our Government, but the control of the public finances. And to me it appears strange indeed, that any one should doubt that the entire control which the President possesses over the officers who have the custody of the public money, by the power of removal with or without cause, does, for all mischevious purposes at least, virtually subject the treasure also to his disposal. The first Roman Emperor, in his attempt to seize the sacred treasure, silenced the opposition of the officer to whose charge it had been committed, by a significant allusion to his sword.---By a selection of political instruments for the care of the public money, a reference to their commissions by a President, would be quite as effectual an argument as that of Cæsar to the Roman Knight. I am not insensible of the great difficulty that exists in devising a proper plan for the safe-keeping and disbursement of the public revenues, and I know the

Are there any of their countrymen who would subject them to greater sacrifices, to any other humiliations than those essentially necessary to the security of the object for which they were thus separated from their fellow citizens? And are their rights alone not to be guaranteed by the application of those great principles, upon which all our constitutions are founded ! We are told by the greatest of British Orators and Statesmen, that, at the commencement of the war of the Revolution, the most stupid men in England epoke of "their American subjects."importance which has been 'attached by men of great Are there, indeed, citizens of any of our States who abilities and patriotism to the divorce, as it is called, have dreamed of their subjects in the District of Colof the Treasury from the banking institutions. It is umbia ? Such dreams can never be realized by any not the divorce which is complained of, but the unagency of mine. The people of the District of Columbia are not subjects of the people of the States, but free Ameri. instrument could have been intended to deprive them of that character. If there is any thing in the great principles of unaleinable rights, so emphatically insisted upon in our Declaration of Independence, they could neither make, nor the United States accept, a surrender of their liberties, and become the subjects, in other words the slaves, of their former fellow citizens. If this be true, and it will scarcely be denied by any one who has a cor. the grant to Congress of exclusive jurisdiction in a free and safe exercise of the functions assigned to | tion. the General Government by the Constitution. In all other respects the legislation of Congress should be adapted to their peculiar position and wants, and be conformable with their deliberate opinions of their own interests. I have spoken of the necessity of keeping the rethe other authorities of our country, within their appropriate orbits. This is a matter of difficulty in some cases, as the powers which they respectively Mischievous, however, in their tendencies, as collisions of this kind may be, those which arise between the respective communities, which for certain purposes compose one nation, are much more so: for no such nation can exist long without the careful culture of those feelings of confidence and affection which are the effective bonds of union between free and confederated States. Strong as is the tie of interest, it has been olten found in effectual. Men, blinded by their passions, have been known to adopt measures for their country in direct opposition to the suggestions of policy. The alternative then, is, to destroy or keep down a bad passion by creating and fostering a good one; and this seems to be the corner have reared the fabric of our Government. The cement which was to bind it, and perpetuate is existence which was the affectionate attachment between

others, that the destruction of that celebrated confederacy, and subsequently of all its members, is mainly to be attributed. And it is owing to the absence of that spirit that the Helvetic confederacy has for so many years been preserved. Never has there been seen in the institutions of the severate members of any c nfederacy more elements of discord. In the principles and forms of goverment and religion, as well as in the circumstances of the several cantons, so marked a discrepance was observable, as to promise any thing but harmony in their intercourse or permanency in their alliance. And yet, for ages, neither has been interrupted. Content with the positive benefits which their union produced, with the in dependence and safety from foreign aggression which it secured, these sagacious People respected the institutions of each other, however repugnant to their own principles and prejudices.

Our Confederacy, fellow citizens, can only be preserved by the same forbearance. Our citizens must bo content with the exercise of the powers with which the Constitution cloths them. The attempt of those of one State to control the domestic institutions of another, can, only result in feelings of distrust and jealousy, the certain harbingers of disunion, violence, civil war, and the ultimate destruction of our free institutions. Our Confederacy is perfectly illustrated by the terms and principles governing a common copartnership. There a fund of powment. and the more in accordance with Republican er is to be exercised under the direction of the joint councils of the allied members, but that which has Connected with this subject is the character of the been reserved by the individual members is intangicurrency : The idea of making it exclusively metal- ble to the common government or the individual lic, however will is ended, appears to me to be members composing it. To attempt it, finds no supfraught with more fatal consequences than a y other port in the principles of our Constitution. It should scheme, having no relation to the personal rights of be our constant and earnest endeavor mutually to the citizen, that has ever been devised. If any sincultivate a spirit of concord and harmony among the gle scheme could produce the effect of arresting, at various parts of our Confederacy. Experience has once, that mutation of condition by which thousands abundantly taught us that the agitation by citizens of our most indigent fellow citizens, by their indusof one part of the Union of a sulject not confided try and enterprise, are raised to the possession to the General Government, but exclusively under wealth, that is the one. If there is one measure the guardianship of the local authorities, is producbetter calculated than another to produce that state tive of no other consequences than buterness, alienaof things so much deprecated by all true republicane. tion, discord, and injury to the very cause which is intended to be advanced. Of all the great interests and the poor sinking deeper into penury, it is an exwhich appertain to our country, that of union, corclusive metallic currency. Or if there is a process dial, confiding, fraternal union, is by far the most important, since it is the only true and sure guaranand nobleness of feeling may be destroyed by the ty of all others.

great increase and necessary toleration of usury, it In consequence of the embarrassed state of business and the currency, some of the States may meet Amongst the other duties of a delicate character with difficulty in their financial concerns. However which the President is called upon to perform, is deeply we may regret any thing imprudent or excesthe supervision of the government of the Territories sive in the engagements into which States have enof the United States. Those of them that are destered for purposes of their own, it does not become tined to become members of our great political famius to disparage the State Governments, nor to disly, are compensated by their rapid progress from incourage them from making proper efforts for their fancy to manhood, for the partial and temporary deown relief: on the contrary, it is our duty to encourprivation of their political rights. It is in this Disage them, to the extent of our constitutional authortrict, only, were American citizens are to be found, ity, to apply their best means, and cheerfully to make who, under a settled system of policy, are deprived all necessary sacrafices and submit to all necessary of many important political privileges, without any burdens to fulfil their engagements and maintain inspiring hope as to the future. Their only conso. their credit; for the character and credit of the sev-Intion, under circumstances of such deprivation, 18. eral States form part of the character and credit of that of the devoted exterior guards of a camp-that the whole country. The resources of the country their sufferings secure tranquillity and safety within. are abundant, the enterprise and activity of our people proverbial; and we may well hope that wise legislation and prudent administration, by the respective Governments, each acting within its own sphere, will estore former prosperity.

Unpleasant and even dangerous as collisions may ometimes be, between the constituted authorities or he citizens of our country, in relation to the lines which seperate their respective jurisdictions, the result can be of no vital injury to our institutions, f that ardent patriotism, that devoted attachment o liberty, that spirit of moderation and forbearance for which our countrymen were noce disunguished. continued to be cherished. If this continues to be the ruling passion of our souls, the wesker feelings f the mistaken enthusiast will be corrected, the ropean dreams of the scheming politician dissipated, and the complicated intrigues of the demagouge rencan citizens. Being in the latter condition when dered harmless. The spirit of liberty is the soverthe Constitution was formed, no words used in that | eign balm for every injury which our institutions may receive. On the contrary, no care that can be used in the construction of our Government : no division of powers, no distribution of checks in its several departments, will prove effectually to keep us a free People, if this spirit is suffered to decay; and decay it will without constant nurture. To the neglect of this duty, the best historians agree in attributing the ruin of all the Republics with whose existence and fall their writings have made us acquainted. The same causes will ever produce the same rect idea af his own rights as an American citizen, cffects : and as long as the love of power is a dominant passion of the human bosom, and as long as the the District of Columbia, can be interpreted, so far understandings of men can be warped and their affecas respects the aggregate people of the United tions changed by operations upon their passions and States, as meaning nothing more than to allow to prejudices, so long will the liberty of a people de-Congress the controlling power necessary to afford pend on their own constant attention to its preserva-The danger to all well-established and free governments arises from the unwillingness of the People to believe in its existence, or from the influence of designing men, diverting their attention from the quarter whence it approaches, to a source from which it can never come. This is the old trick of those wlo would usurp the government of their country. In spective Departments of the Government, as well as the name of Democracy they speak, warning the People against the influence of wealth and the danger of aristocracy. History, ancient and modern, is full of such examples. Caser became the master of claim are often not defined by very distinct lines. the Roman people and the Senate under the pretence of supporting the democratic claims of the former against the aristocracy of the latter; Cromwell, in the character of protector of the liberties of the People, became the dictator of England; and Bolivar possessed himself of unlimited power, with the title of his country's Liberator. There is, on the contrary, no single instance on record of an extensive and well-established republic being changed into an aristocracy. The tendencies of all such Governments in their decline is to monarchy ; and the antagonist principle to liberty there is the spirit of faction-a spirit which assumes the character, and, in times of great excitement, imposes itself upon the People as the genuine spirit of freedom, and like the false stone upon which our American pollitical architects Christs whose coming was foretold by the Savour seeks to, and were it possible would, impose upon the true and most faithful disciples of liberty. It is in periods like this that it behooves the People to be most watchful of those to whom they have entrusted power. And although there is at times much dificulty in distinguishing the false from the true spirit, a calm and dispassionate investigation accessible to all. No participations in any good, will detect the counterfeit as well by the character of possessed by any member of an extensive confedera- tits operations, as the results that are produced. The true spirit of liberty, although devoted, persevering, bold and uncompromising in principle, that secured, is attended with no difficulty, no delay, no expense but mild and tolerant and scrupulous as to the means it employs; whilst the spirit of party, assuming to be ciuzen of any other, and successively of the whole. that of liberty, is harsh, vindictive, and intolerant, and totally reckless as to the character of the allies which it brings to the aid of its cause. When the genuine spirit of liberty animates the body of a pcople to a thorough examination of their affaire, it leads to the excission of every excrescence, which may have fastened itself upon any of the Departments of the Government, and restores the system to its pristin e health and beauty. But the reign of an intolerant spirit of party amongst a free people. powers of any State but that of which he is, for the seldom fails to result in a dangerous accession to the Executive power introduced and established amidst unusual professions of devotion to Democracy.

made, as a breath can unmake, change, of modify it and attempts have been made, hitherta without sucgovernment but to that of Demogracy. If such is

the theory, those that are called upon to administer it must recognized, as its leading principle, the duty of shaping their measures so as to produce the greatest of power from the governed. The Constitution of ed republican patriot. the United States is the instrument containing this | When this corrupting passion once takes posses grant of power to the several departments composing sion of the human mind, like the love of gold, it bethe Government. On an examination of that instru- | comes insatiable. It is the never dying worm in his

able to surrender, being, in the language of our sys-

tem, unalienabl 🦕 The boasted privilege of a Roman citizen was to him a shield only against a petty provincial ruler, ond term. whilst the proud democrat of Athens could console himself under a sentence of death, for a supposed violation of the national faith, which no one understood, and which at times was the subject of the mockery in the same hands, there is, I apprehend, not much . and his country, with or without an alleged cause ; regards the powers actually given. I cannot condifferent is the power of our sovereignty. It can in- a part of the legislative power. It cannot be claimbut after well ascertained guilt, the result of investi- holds in common with every other citizen. And algation under rules prescribed by the Constitution | though there may be something more of confidence less important, of giving expression to his thoughts one case than in the other, in the obligations of uland opinions, either by writing or speaking, unres- timate decision there can be no difference. In the ter granted by his fellow man. He claims them be- included in the whole. cause he is hiniself a Man, fashioned by the same tled to a full share of blessings with which he has of the legislative body by refusing to them his assent. endowed them.

Notwithstanding the limited sovereignty possessed adopted, enough has been given to accomplish all of disputes have arisen as to the amount of power The negative upon the acts of the Legislative, by the

iustly regard the rights and interests of the minority. -it can be assigned to none of the great division of | cess, to apply the amendatory power of the States to its c rrection.

As, however, one mode of correction is in the power of every President, and consequently in mine, it would be useless, and perhaps invidious to enumergood to the greatest number. But with these broad ate the evils of which, in the opinions of many of our admissions, if we would compare the specieignty | fellow-citizens, this error of the sages who framed the acknowledged to exist in the mass of our people with | Constitution may have been the source, and the bitthe power claimed by other sovereigntics, even by ter fruits which we are still to gather from it, if it conthose which have been considered most purely dem- | tinues to distigure our system. It may be observed, ocratic, we shall find a most essential difference. All however, as a general remark, that Republics can others lay claim to power limited only by their own commit no greater error than to adout or continue will. The majority of our citizens, on the contrary, any feature in their systems of government which possess a sovereignty with an amount of power pre- may be calculated to create and increase the love of cisely equal to that which has been granted to them power, in the bosoms of those to whom necessity by the parties to the national compact, and nothing | obliges then to commit the management of their afbeyond. We admit of no government by divine fairs. And, surely, nothing is more likely to proright-believing that, so far as power is doncerned, duce such a state of mind than the long continuance the beneficent Creator has made ho distinction a- of an officer of high trust. Nothing can be more mongst men, that all are upon an equality, and that | corrupting, nothing more destructive of all those nothe only legitimate right to govern is an express grant | ble feelings which belong to the character of a devot-

ment, it will be found to contain deplarations of pow- bosom, grows with his growth, and strengthens with er granted, and of power withheld. The latter is the declining years of its victim. If this be true, it also susceptible of division, into power which the is the part of wisdom for a republic to light the sermajority had the right to grant, but which they did | vice of that officer at least to whom she has entrusnot think proper to intrust to their agents, and that ted the management of her foreign relations, the exwhich they could not have granted, not being pos- ecution of her laws, and the command of her armies sessed by themselves. In other words, there are cer- | and navies to a period so short as to prevent his fortain rights possessed by each individual American getting that he is the accountable agent, not the princitizen, which, in his compact with the others, he has cipal-the servant, not the master. Until an amendnever surrendered. Some of them, indeed he is un- ment to the constitution can be effected, public opinion may secure the desired object. I give my aid to it, by renewing the pledge heretofore given, that, under no circumstances, will I consent to serve a sec-

But if there is danger to public liberty from the acknowledged defects of the constitution, in the want of limit to the 'continuance of the executive power of all, or of banishment from his home, his family, less from a misconstruction of that instrument as it that it was the act, not of a single tyrand, or hated ! ceive that, by a fair construction, any or either of its aristocracy; but of his assembled countrymen. Far provisions would be found to constitute the President terfere with no one's faith, prescribe forms of wor- ed from the power to recommend, since, although enship for no one's observance, inflict no punishment | joined as a duty upon him, it is a privilege which he itself. These precious privileges, and those scarcely in the propriety of the measures recommended in the trained but by the liability for injury to others, and language of the constitution, "all the legislative that of a full participation in all the advantages which | powers" which it grants, " are vested in the Conflow from the Government, the acknowledged prop- gress of the United States." It would be a solecism erty of all, the American citizen derives from no char- in language to say that any portion of these is not

It may be said, indeed, that the Constitution has Almighty hand as the rest of his species, and enti- given to the Executive the power to annul the acts So a similar power has necessarily resulted from that instrument to the Judicairy; and yet the Judicary by the People of the United States, and the restricted | forms no part of the Legislature. There is, it is true, grant of power to the Government which they have this difference between these grants of power : the Executive can put his negative upon the acts of the the objects for which it was created. It has been | Legislature for other causes than that of want of found powerful in waz, and, hitherto, justice has been | conformity to the Constitution, whilst the Judicairy administered, an intimate union effected, domestic can only declare void those which violate that instrutranquillity preserved, and personal liberty secured to ment. But the decision of the Judicairy is final in the citizens. As was to be expected, however, from such a case, whereas, in every instance where the the defect of language, and the necessarily senten. veto of the Executive is applied, it may be overcome tious manner in which the Constitution is written, by a vote of two-thirds of both Houses of Congress. which it has actually granted, of was intended to Executive authority, and that in the hands of one ingrant. This is more particularly the case in rela- dividual, would seem to be an incongruity in our tion to that part of the instrument which treats of system. Like some others of a similar character, the Legislative branch. And not only as regards however, it appears to be highly expedient; and if the exercise of powers claimed under a general used only with the forbearance, and the spirit which

And that acts of this character might be passed, under an express grant by the words of the Constitution, and, therefore not within the competency of the iudiciary to declare void. That however enlightened and patriotic, they might suppose, from past experience, the members of Congress might be, and however largely partaking in the general, of the liberal feelings of the People, it was impossible to expext that bodies so constituted should not sometimes be controlled by local interests and sectional feelings. It was proper, therefore, to provide some umpire, from whose situation and mode of appointment more independence ar dfreedom from such influences might be expected. Such a one was afforded by the Executive Department constituted by the Constitution. A person elected to that high office, having his constituents in every section, State and sub-division of the Union, must consider himself bound by the must solemn sanctions, to guard, protect, and defend the rights of all, and of every portion great or small, rom the injustice and oppression of the rest. I consider the veto power, therefore, given by the Constitution to the Executive of the United States, sole ly as a conservative power. To be used only, 1st, o protect the Constitution from violation : 2dly, the People from the effects of hasty legislation, where heir will has been probably disregarded or not well understood; and 3dly, to prevent the effects of combinations violative of the rights of minorities. In reerence to the second of these objects, I may observe hat, I consider it the right and privilege of the People to decide dsputed points of the Constitution, arising from the general grant of power to Congress to carry into effect the powers expressly given. And I believe, with Mr. Madison, "that repeated ecognitions under varied circumstances, in acts of own as well as the experience of other countries, egislative, executive, and judicial branches of the Government, accompanied by indications in dif. ever pretence imposed, are as fatal to it as the iron ferent modes of the concurrence of the general will of the nation, as affording to the President sufficient authority for his considering such disputed points as used "to clear the guilty, or to varnish crimes." A settled.'

Upwards of half a century has elapsed since the adoption of our present form of government. It couraged. would be an object more highly desirable than the gratification of the curiosity of speculative statesmen, f its precise situation could be ascertained, a fair exhibit made of the operations of each of its Depart- the article in the Constitution making it the duty of ments, of the powers which they respectively claim and exercise, of the collisions which have occurred thorizing him to recommend measures, was not inbetween them, or between the whole Government tended to make him the source of legislation, and, and those of the States, or either of them. We could then compare our actual condition, after fifty years' trial of our system, with what it was in the commencement of its operations, and ascertain whether the predictions of the patriots who opposed its | ing in the origination of such bills, and that it should idoption, or the confident hopes of its advocates, be considered proper that an altogether different dehave been realized. The great dread of the former seems to have been, that the reserved powers of the States would be absorbed by those of the Federal ions have been drawn from our parent Isle. There Government, and a consolidated power established, leaving to the States the shadow, only, of that independent action for which they had so zealously conended, and on the preservation of which they relied as the last hopes of liberty. Without denying that Parliament a bill may originate, nor by whom introthe result to which they looked with so much apprehension is in the way of being realized, it is obvious that they did not clearly see the mode of its accom- ple, the Sovereign is supposed to have prepared it lishment. The General Government has seized upon none of the reserved rights of the States. As far as any open warfare may have gone, the State ry reverse is the case here, not only with regard to authorities have amply maintained their rights. To the principle, but the forms prescribed by the Cona casual observer, our system presents no appearance stitution. The principle certainly assigns to the of discord between the different members which only body constituted by the Constitution (the lecompose it. Even the addition of many new ones gislative body) the power to make laws, and the has produced no jarring. They move in their respective orbits in perfect harmony with the central cribed to them. The Senate, in relation to Revenue nead, and with each other. But there is still an un-

allowed Department which has created such extensive alarm. To this danger to our republican institutions, and that created by the influence given to the Executive through the instrumentality of the federal officers, L propose to apply all the remedies which may be at my command.

It was certainly a great error in the framers of the Constitution, not to have made the officer at the head of the Treasury Department entirely independent of the Executive. He should at least have been removable only upon the demand of the popular branch of the Legislature. I have determined never to remove a Secretary of the Treasury without communicating all the circumstances attending such removal to both Houses of Congress. The influence of the Executive in controlling the freedom of the elective franchise through the medium of the public officers, can be effectually checked by renewing the prohibition published by Mr. Jefferson, forbidding their interference in elections, further than giving their own votes; and their own independence secured by an assurance of perfect immunity, in exercising the sacred privilege of freemen under the dictates of their own unbiassed judgments. Never, with my consent, shall an officer of the People, compensated for his services out of their pockets, become the pliant instrument of Executive will.

There is no part of the means placed in the hands of the Executive which might be used with greater effect, for unhallowed purposes, than the control of the public press. The maxim which our ancestors derived from the mother country, that "the freedom of the press is the great bulwark of civil and religious liberty," is one of the most precious legacies which they have left us. We have learned, too, from our that golden shackles, by whomsoever or by whatbonds of Despotism. The presses in the necessary employment of the Government should never be decent and manly examination of the acts of the Government should be not only tolerated but en-

Upon another occasion I have given my opinion. at some length, upon the impropriety of Executive interference in the legislation of Congress. That the President to communicate information, and auin particular, that he should never be looked to for schemes of finance. It would be very strange, indeed, that the Constitution should have strictly forbidden one branch of the Legislature from interferpartment of the Government should be permitted to do so. Some of our best political maxims and opinare others, however, that cannot be introduced into our system without singular incongruity, and the production of much mischief. And this I conceive to be one. No matter in which of the Houses of duced, a minister, or a member of the opposition, by the fiction of law, or rather of Constitutional princiagreeably to his will, and then submitted it to Parliament for their advice and consent. Now, the vebills, have the right to propose amendments; and

all its members. To insure the continuance of this feeling, produced at first by a community of dangers, of sufferings and of interests, the advantages of each were made cy, except in domestic government, was withheld from the citizen of any other member. By a process that of removal, the citizen of one might become the The lines, too separating powers to be exercised by the citizens of one State from those of another seem to be so distinctly drawn as to leave no room for misunderstanding. The citizens of each state unite in their persons all the privileges which that character confers, and all that they may claim as citizens of the United States ; but in no case can the same person, at the same time, act as the citizen of two separate states, and he is therefore positively precluded from any interference with the reserved time being, a citizen. He may indeed offer to the citizens of other States his advice as to their management, and the form in which it is tendered is left forms even direct that the enactment should be ne- to his own discretion and sense of propriety.

It may be observed, that organized associations, of

The foregoing remarks relate almost exclusively to matters connected with our domestic concerns .-citizens, requiring conpliance with their wishes, too I It may be proper, however, that I should give some der current at work, by which. if not seasonably so has the Executive, by the power given him to re- much resemble the recommendations of Athens to indications to my fellow citizens of my proposed checked, the worst apprehensions of our anti-federal | turn them to the House of Representatives, with his | her allies-supported by an armed and powerful ficet. | course of conduct in the management of our foreign patriots will be realized. And not only will the State objections. It is in his power, also, to propose a- It was, indeed, to the ambition of the leading States relations. I assure them, therefore, that it is my clause, giving that body the authority to pass all was intended by its authorities be overshadowed by the great increase of mendments in the existing revenue laws, suggested of Greece to control the domestic concerns of the intentions to use every means in my power, to