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## Affairs

REPORT Of the Committee on Territories, to the Sen-

occasion to state briefly, but distinctly, the principles upon which new States may be admitted and Territories organized under the authority of the constitution of the United

The constitution (section3. article 4) provides that " new States may be admitted by the Congress into this Union."

Sec. 8, Article 1: "Congress shall have power to make all laws which shall be necessary and proper for carrying into execution the foregoing powers, and all other powers vested by this constitution in the govern ment of the United States, or in any department or office thereof."

10th amendment: "The powers not delegated to the United States by the constitution nor prohibited by it to the States, are reserved to the States respectively, or to the peo-

A State of the Federal Union is a sovereign power, climited only by the constitution of the Unifed States.

The limitations which that instrument has imposed are few, specific, and uniform-applicable alike to all the States, old and new. There is no authority for putting a restriction upon the sovereignty of a new State. which the constitution has not placed on the original States. Indeed, if such a restriction could be imposed on any State, it would instantly cease to be a State within the r. eaning of the federal constitution, and, in consequence of the inequality, would assimilate to the condition of a province dependency. Hence, equality among all the States of the Union is a fundamental principle in our federtive system—a principle embodied in the constitution, as the basis upon which the American Union rests.

African slavory existed in all the colonies. under the sanction of the British government, prior to the Declaration of Independence. When the constitution of the United States was adopted, it became the supreme law and lond of union between twelve slave-holding States and one non-slave-holding State. Each State reserved the right to decide the question of slavery for itself-to continue it as

and to abolish it when it chose. In pursuance of this reserved right, six of the original slave-holding States have abolishel and prohibited slavery within their limits respectively, without consulting Congress or their Sister States, while the other six have retained and sustained it as a domestic in stitution, which, in their opinion, had become so firmly engrafted on their social systems. That the relation between master and slave provision which authorizes the planission of could not be dissolved with safety wither.

In the meantine, eighteen new states have been a limited into the Union, in obedience to the federal constitution, on an equal footing with the original States, including, of course, the right of each to decide the question of slavery for itself. In deciding this question, it so happened that nine of these and regulated it. That these new States had at the time of their admission, and still retain an equal right, under the constitution, with the original States, to decide all questions of domestic policy for themselves, including that of African, slavery, ought not to be very seriously questioned, and certainly cannot be

successfully controverted. They are all suigeet to the same supreme

Since we find the right to admit new States enumerated among the powers expressly delegated to the constitution, the question arises whence does Congress derive authority to organize temporary governments for the Terri-Union on an equal footing with the original States? Your committee are not prepared to adopt the reasoning which deduces the power from that other clause of the constitu-

"Congress shall have power to make all needful rules and regulations respecting the

territory or other property belonging to the United States." The language of this clause is much more appropriate when applied to property than to persons. It would seem to have been employed for the purpose of conferring upon United States, and to make all needful rules and regulations for that purpose, rather than to govern the people who might purchase residents thereon. The word "territory." was an appropriate expression to designate that large area of public lands of whice the United States had become the owner by sirtue of the revolution and the cession by the several several States. The additional words " or clearly show that the term " territory" was used in its geographical sense to designate the public domain, and not as descriptive of the whole body of the people, constituting a distinct political community, who have no representation in Congress, and consequently no voice in making the laws upon which all their rights and liberties would depend, if it were conceded that Congress had the right to make all " needful rules and regulationconcerning" their internal affairs and domestic concerns. It is under this clause of the constitution, and from this alone, that Congress derives authority to provide for the survevs of the public lands, for securing preemption rights to actual settlers, for the establishment of land offices in the several States and Territories, for exposing the lands and confirming titles, and short, for making all needful rules and regulations for protecting and disposing of the public domain and other property belonging to the United

These needful rules and regulations may be embraced, and usually are found, in general laws applicable alike to States and Territories, wherever the United States may be

Minnesota, in California or Oregon. The nations were immediately entered into in power of Congress to make needful rules and some portions of the Union to control the vast moneyd corporation for the purpose of war. Both parties, conceiving it to be essenregulations is the same in the States and Ter-political destines, and form and regulate the ritories, to the extent that the title is vested domestic institutions of those Territories and in the United States. Inasmuch as the right future States, through the machinery of emiate of the United States, on the affars of of legislation in such cases rests exclusively grant and societies. In order to give efficienupon the fact of ownership, it is obvious it cy and consistency to the movement, and Your committee deem this an appropriate can extend only to the tracts of land to which surround it with the color of legal authority, the United States possess the title, and must an act of incorporation was procured from ed that Congress possesses the power to legislate for the people of those States in which public lands may be located, in respect to merely because the United States may be so ry and other property within the limits of those States. Yet it should be borne in mind that this clause of the constitution confers ters of the revised statutes" of Massachuupon Congress the same power to make needful rules and regulations in the States

as it does in the Territories concernto the United States. In view of these considerations, your committee are not prepared to affirm that Congress derives authority to institute governments for the people of the Territories, from that clause of the constitution which confers the fight to make needful rules and regulations concering the territory or other property belonging to the United States, much less can we deduce the power from any supposed negessity, arising outside of the constitution, and not provided for in that instrument. The federal government is one of delegated and limited powers, clothed with no rightful authority which does not result directly and necessarily from the constitution. Necessity, clearly demonstrated its existence, may furnish satisfactory reasons for enlarging the authority of the federal government, by amendments to the con titution, in the mode prescribed in the instrument; but cannot afford the slightest excuse for the assumption of amendment, are expressly "reserved to the instituting temporary governments, must be the whole history of the movement, the cirticed directly to some provision of the conto carry into effect some one or more of the such was its object. their local and domestic institutions, and essing caption: tablish a State government under the authority of the constitutions, preparatory to its admission into the Union? If so, the right of .Congress to pass the organic act for the temporary government is clearly included in the

new State his power, however, being an tousdent to an express grant, and resulting from it by necessary implication, as an appropriate means for carrying it into effect, ture and objects of the grant from which it is deduced. The organic act of the Territory deriving its validity from the power of Connew States have abolished and prohibited gress to admit new states, inust contain no slavery, while the other nine have retained provision or restriction which would destroy. or impair the equality of the proposed State with the original States, or impose any limisutution has not placed on all the States .---So far as the organization of a Territory may be necessary and proper as a means of carrying into effect the provision of the constitution for the admission of New States, and when exercised with reference only to that end, the power of Congress is clear and extutes the only limitation upon their severeign. plicit; but beyond that point the authority tory shall be organized as a free State, the cannot extend, for the reason that all "powers not delegated to the United States by the constitution, nor prohibited by it to the tories preparatory to their admission into the spirit of the grant from which it receives its ion." validity, must leave the people entirely free to form and regulate their domestic institu- a system of effort, the territory selected as tions and internal concers in their own way the scene of operations would, it is believed, subject only to the constitution of the United be filled up with free inhabitants." States, to the end that when they attain the

States in all respects whatsoever. The net of Congress for the organization of the Territ ries of Kansas and Nebraska, was thousand to take the same course." designed to conform to the spirit and letter of the federal constitution, by preserving and lie lands and other property belonging to the maintaining the fundamental principles of her foresight, supply the necessities to its inequality among all the States of the Union, notwiths; anding the restriction contained in the 8th section of the act of March 6, 1820. those lands of the United States and become ( preparatory to the admission of Missouri into the Union.) which assumed to deny to the people forever the right to settle the question of slavery for themselves, provided they should make their homes and organize States north of thirty-six-degrees and thirty minutes north latitude. Conforming to the cardinal other property belonging to the United States principles of State equality and self-government, in obedience to the constitution, comple thereof perfectly free to form and regulate

cease in respect to each tract the instant it the legislature of the State of Massachusetts, becomes private property by purchase from in which it was provided in the first section, the United States. It will scarcely be contend-that twenty persons therein named, and their that twenty persons therein named, and their associates, successors, and assigns, are here by made a corporation, by the name of the Massachusettss Emigrant Aid Company, for their internal affairs and domestic concerns, the purpose of assisting emigrants to settle merely because the United States may be so in the West; and for this purpose they shall fortunate as to own a portion of the Territo- have all the power and privileges, and be subject to all the duties, restrictions, and lia-

setts The second section limited the capital stock of the company to five millions of doling the Territory or other property belonging lars, and authorized the whole to be invested in real and personal estate, with the provision that "the said corporation shall not hold real estate in this commonwealth (Massachus setts) to an amount exceeding twenty thou-

bilities set forth in the 38th and 44th chap-

The third section provided for dividing the capital stock of the corporation into shares of one hundred dollars each, and prescribed the mode, time, and amounts in which assess ments might be made on each share. The fourth and last section was in these

"At a meeting of the stockholders, each stockholder shall be entitled to cast one vote for each share held by him; provided, that no stockholder shall be entitled to east more than fifty votes on shares held by himself, nor more than fifty votes by proxy."

Although the act of incorporation does not distinctly declare that the company was formed for the purpose of controlling the do-mestic institutions of the Territory of Kanpowers not delegated, and which, by the tenth sas, and forcing it into the Union with a prohibition of slavery in her constitution, regard States respectively, or to the people." Hence less of the rights and wishes of the people as before the power can be safely exercised, the guarantied by the constitution of the United right of Congress to organize Territories, by States, and secured by their organic law, yet stitution confering the authority in express the professions and avowals of all engaged terms; or as means necessary to and proper in it, render it certain and undeniable that

a domestic institution as long as it pleased, powers which are specifically delegated. Is To remove all doubt upon this point, your not the organization of a Territory eminent- committee will here present a few extracts ly necessary and proper as a means of ena- from a pamphlet published by the company bling the people thereof to form and mould soon after its organization, under the following

" Trustees-Amos A. Lawrence, Boston : J. M. S. Williams, Cambridge; Ely Thayer, Worcester. " Treasurer, Amos A. Lawrence.

Secretary, Thomas H. Webb, Boston. "Firsthe purpose of answering numerous omnumberations concerning the plan of operations of the Britishane Aid Company, and the resources of Kansas Territory, which it is proposed now to settle, the secretary of the must be exercised in harmony with the na- company has deemed it expedient to publish the following definite information in regard to this particular:

"For these purposes it is recommended,1st That the trustees contract immediately with some one of the competing lines of travel for the conveyance of 20,000 persons from Massachusetts to that place in the West which tations upon its sovereignty which the con- the trustees shall select for their first soule-

"It is recommended that the company's gents locate and take up for the company's benefit the sections of land in which the boarding-houses and mills are located, and no others. And further, whenever the Territrustees shall dispose of all its interests there. replace by the sales the money laid out, declare a dividend to the stockholders, and that States, are reserved to the States respectively, they then select a new field, and make simi-or to the people." In other words, the organ- far arrangements for the settlement and oric act of the Territory, conforming to the ganization of another free State of this Un-

"With the advantages attained by such

"There is reason to suppose several thourequisite population, and establish a State sand men of New England origin propose to government in conformity to the federal con- emigrate under the auspices of some such arstitution, they may be admitted into the Unis rangement, this very summer. Of the whole on on an equal footing with the original emigration from Europe, amounting to some forty thousand persons, there can be no diffculty in inducing some thirty or forty

" Especially will it prove an advantage to Massachuseits, if she create the new State by habitants, and open it in the outset communications between their homes and her ports

and factories." -It determines in the right way the institutious of the unsettled Territories, in less time than the discussion of them has required in Congress."

-Having thus secured from the State of Massachusetts the color of legal authority sanction their proceedings, in perversion of the plain provisions of act of Congress passed in pursuance of the constitution, the compa promise measures of 1850, that, "when ad- ny commenced operations by receiving submitted as a State, the said Territory, or any scriptions to its capital stock, and exerting portion of the same, shall be received into the lits whole power to harmonize, combine, and Union, with or without slavery, as their con-direct, in the channel it should mark out, all stitutions may prescribe at the time of their the elements of opposition to the principles admission." Again, after declaring the said of the Kansas Nebraska act. The plan adopt-8th section of the Missouri act (sometimes ed was to make it the interest of a large known as the Missouri compromise, or Mis- body of men, who sympathized with them in souri restriction) inoperative and void as be- the objects of the corporation, to receive ing repugnant to these principles, the purtilier aid and protection, and under the aupose of Congress, in passing the act, is despices of the company, to proceed to Kanclared in these words: "It being the true as and acquire whatever residence, and do intent and meaning of this act not to legis- whatever acts, might be found necessary to late slavery into any State or Territory, nor enable them to vote at the elections, and to exclude it therefrom, but to leave the peo- through the ballot box, if possible, to gain control over the legislation of the Territory. their domestic institutions in their own way, This movement is justified by those who orto private and public sale, for issuing patients subject only to the constitution of the United iginated and control the plan, upon the ground that the persons whom they sent to The passage of the Kansas Nebraska act Kansas were free men, who under the conwas strenuously resisted by all persons who attution and laws, had a perfect right to emi thought it a less evil to deprive the people grate to Kansas or any other Territory; that of new States and Territories of the right of the act of emigration was entirely voluntary State equality and self-government under the on their part; and when they arrived in the constitution, than to allow them to decide Territory as actual settlers, they had as good State of the Union had done, and must retain elections, and participate in the control of perity and domestic security did not depend than ten qualified voters of the Territory, and appointed by him; and, after the oath of of-Owner of the lands or other property to be the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the peoper was the spontaneous action of the Territory. This would other was the spontaneous action of the peoper was the spontaneous action of the Territory. This would other was the spontaneous action of the peoper was the spontaneous action of the peoper was the spontaneous action of the Territory. This would other was the spontaneous action of the peoper was the spontaneous action of the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would other was the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would not the spontaneous action of the undeniable right to do, so long as the the government of the Territory. This would not the spontaneous action of the undeniable right to do the undeniable ri whether the "territory, or other property Finding opposition to the principles of the belonging to the Unifed States." shall be site act unavailing in the balls of Congress and

uated in Ohio or Kansas, in Alabama or under the forms of the constitution, combi- condition and that of his family. But it is ing their own firesides from the apprehended er proceedings will be taken to hear and de- ficers; and each notified the other, by resocontrolling the domestic institutions of a distitul to the success of their respective plans tinct political community fifteen hundred that they should be upon the field of operamiles distant, and sends out the emigrants tions prior to the first election in the Territoonly as a means of accomplishing its para- ry, selected principally young men, persons mount political objects. When a powerful unencumbered by families, and whose condicorporation, with a capital of five millions of tions in life enabled them to leave at a molollars invested in houses and lands, in mer- ments warning, and move with great celerity. powder and lead-in all the implements of most eligible sites and favored locations in art, agriculture, and war, and employing a the Territory, to be held by themselves and corresponding number of men, all under the their associates who should follow them. over the Territories, it is clear that no indi-

> authorize any act concerning or affecting the Territories, which it might not enact in refrence to any ather State. If the people of any State should become o much enamored with their own peculiar institutions as to conceive the philanthropic cheme of forcing so great a blessing on their should create a mammoth moneyed corpora tion, for the avowed purpose of sending a sufmount object of reverseing the settled policy this state of things, the great mass of the emand changing the domestic institutions of ignants from the Northwest and from other such State, would it not be deemed an act States, who went there on their awn account.

vidual State has the right to pass any law or

that effects its domestic policy and internal their cinims against concerns, stands in relation of a foreign power to every other State.

Hence, no State has a right to pass any Hence no State has a right to pass any law, or do or authorize any act, with the view to influence or change the domestic policy of any other State or Territory of the Union, more than it would with reference to were in favor of the principles of the Kansas, and made the basis of the most influence, and made the basis of the same in the level of the principles of the Kansas, for the purpose of the purpose of repelling the invaders, and assisting their friends who were then in the State with which we are at peace. Indeed, destinies of the Territory in the keeping of and prohibiting slavery in Kansas, with the every State of this Union is under higher obtained to be managed through the machinery of accounts of the large number of enigrants on official acts of the governor preceding it, havnations can impose on foreign States. While the defeated party proclaimed, throughout the election for members of the Territorial bouses for legislative business, the conclusion foreign States are restrained from all acts of the length and dreadth of the republic, that legislature, which was to take place on the aggression and unkindness only by that spirit had been produced by the invasion of the 30th of March, 1855, were published and cirtue controlling the defeated party proclaimed, throughout the election for members of the Territorial bouses for legislature business, the conclusion is irresistable, that up to this period of time aggression and unkindness only by that spirit to control its own internal addits. If repugnance to domestic slavery can justify Massachasetts in incorporating a mammoth compamy to influence and contol that question in any State or Territory of this Union, the same principle of action would authorize France or England to use the same means to accomplish the same end in Brazil or Cuba, or in fifteen States of this Union; while it would license the United States to interfere with serfdom in Russia, or polygamy in Turkey, Territory residing in each election district to or any other obnoxious institution in any part of the world. The same principle of action, when sanctioned by our example, would authorize all the kingdoms, and empires, and despotisms in the world to engage in a common crusade against republicanism

in America, as an institution quite as obnoxious to them, as domestic slavery is to any portion of the people of the United States. If our obligations arising under the laws the army and navy, to enforce them, in rethe reason that the peace of the world cannot be maintained a single day without it. How, of this republic, unless we yield implicit obedience to a principle which has all the sanc-

ol obligation? When the Emigrants sent out by the Masobject of the company was to abolitionize less warfare upon the institutions of slavery within the limits of Missouri. These appregress of events, until they became the settled convictions of the people of that portion of the State most exposed to the danger by their proximity to the Kansas border. The natural consequence was, that immediate steps were taken by the people of the western counties of Missouri to stimulate, organtion similar to that of the Massachusetts Emigrant Aid Company, for the avowed purpose of counters sting the effects, and protecting themselves and their domestic institutions from the consequences of that company's op-

erations The material difference in the character of the two rival and conflicting movements consists in the fact that the one had its origin in an aggressive, and the other in a detensive policy. The one was organized in pursuance of the provisions and claiming to act ting forth the specific cade of complaint or It appears from the journal that the two the committee of great deficiencies, not in

chandise and mills, in cannon and rifles, in to go at once, and select and occupy the in the said several districts were as follows,

management and control of non-resident di- For the successful prosecution of such a rectors and stockholders, who are authorized scheme, the Missourians, who lived in the by their charter to vote by proxy to the ex- immediate vicinity, possessed peculiar adtent of fifty votes each, enters a distant and vantages over their rivals from the more resparsely sottled Territory with the fixed pur- mote portions of the Union. Each family pose of willding all its power to control the could send one of its members across the line domestic institutions and political destinies to mark out its claim, erect a cabin, and put of the Ternitory, it becomes a question of in a small crop, sufficient to give him as fearful import how far the operations of the company are company are companitive with the rights and liberties of the people. Whatever may be imported by the emigrant aid societies. In liberties of the people. Whatever may be imported by the emigrant aid societies. In the extentior limit of congressional authority an unocupied territory, where the lands have

not been surveyed, and where there were no marks or lines to indicate the boundaries of legal title could be had until after the surveys should be made, disputes, quarrels, violence, and bloodshed might have been expected as the natural and inevitable consequences of such extraordinary systems of emigration, which divided and arrayed the settlers

which will be found in the papers duringhad by the Presipent of the United States in response to a call of the Senate, it will be found that Governor Reeder, in obedience to what he considered to be a duty enjoined on him by the act of Congress organizing the Territory, on the 10th day of November, time, place and mode of holding the election. and appointing by name three citizens of the conduct the election in such district, togeth-

by the judges before entering on their duties. "We do severally swear that we will perform our duties as judges of the election, to be held this day in the —— district of the our duty to enact neutrality lans, and to ex- no tickets from any person who is not an acert the whole power and authority of the ex- tual bona fide resident an inhabitant of said ecutive branch of the government, including Territory on the day of election, and whom we shall not honestly believe to be a voter acthe internal concerns of foreign States, can ritory; that we will reject the votes of all and this Union be less imperative, under the fed- have come into the Territory for the mere pur-

kept open continually until six o'clock p. m; and the correctness of the returns, the govtion of patriotic duty as well as constitution- that the judges will keep two corresponding ernor came to the conclusion that it was his opposing candidate. In the other six cases lists of persons who shall vote numbering duty to set aside the election in these seven each name; that when a despute arises as to disputed districts; the effect of which was, to sachusetts Emigrant Aid Company, and their the qualifications of a voter, the judges shall create two vacancies, in the council, and nine est number of votes at the general election on affiliated societies, passed through the State examine the voter, or any other persons, un- in the house of representatives of the Territoof Missouri in large numbers on their way to der oath, upon the sueject, and the decision ry, to be filled by a new election; and to Kansas, the violence of their language, and of a majority of the board will be conclusive; change the result so far as to cause the certhe unmistakable indications of their deter- that when the election shall close, the judges tificate for one councilman and one represenminea hostility to the domestic institutions shall open and count the votes, and keep two tative to issue to different persons than those of that State, created apprehensions that the corresponding tally-lists, and if the tally-lists returned as elected by the judges. Accord shall agree, the judges shall then publicly Kansas as a means of prosecuting a relent- proclaim the result, and shall make up and tal elections, to be held on the 24th of May. sign duplicate certificates in the form pre- to ful those vacancies, and, at the same time bension increased and spread with the pro- that the certificate is a true and correct return cilmen and seventeen representatives, whose of the votes polled by lawful resident voters. tickets or votes polled shall after being coun-

oters, and on tally-list, and one certificate of return; and that the judges shall seal them

statement, directed to the governor, and set- islature of the Territory of Kansas.

cide such complaint.

By reference to the executive journal of the Territory, we find the following entry:
"December 4, 1854.—The judges of the dhim that "the two houses of the Kansas" several election districts made return of the votes polled at the election held on the 29th day of November last, for a delegate to the House of Representatives of the United States; from which it appeared that the votes

to wit:" Here follows a list of the votes cast for each of the seventeen districts of the Territo-

ry, showing that
J. W. Whitfield had received 2,258 votes. All other persons received 575 " And on the same page is the following entry: "December 5, 1854.—On examining and collating the returns, J. W. Whitfield is de- submit to you the usual executive communi-

clared by the governor to be duly elected cation relative to subjects of legislation, which delegate to the House of Representatives of universal and long-continued usage in analo-

It nowhere appears that Gen. Whitfield's "The position which we occupy, and the right to a seat by virtue of that election was solemn trust which is confided to us for origsections and quarter sections, and where no ever-contested. It does not appear that "ten inating the laws and institutions, and moutqualified voters of the Territory" were ever ding the destinies of a new republic in the found who were willing to make the "written very geographical centre of our vast and statement directed to the governor, with an af- magnificent confederation, cannot but imfidavit" of one or more qualified voters to the "truth of the facts therein stated," to "dispute the fairness or correctness of the returns," or and admonish us to lay aside all selfish and unwilling neighbors, and with that view in two great hostile parties, each having an to "set forth spacific cause of complaint or equivocal motives, to discard all unworthy inducement to claim more than was his right errors in the conducting or returning of the ends, and, in the spirit of justice and charity in order to hold it for some new comer of election," in any one of the seventeen districts to each other, with pure hearts, tempered ficient number of their young men into the his own party, and at the same time prevent neighboring State, to remain long enough to the right of voting, with the fixed and paraagents and supporters of the emigrant aid societies, unless the governor and judges of to the national banner shall be dimmed by no election were parties to it; and your comof aggression, as offensive and flagrant as if at- with no other object and influence, by no mitte are not prepared to assume a fact so tempted by direct and open violence! It is other motive than to improve their condition disreputable to them, and so improbable up-a well settled principle of constitutional law, and secure good homes for their families, on the state of facts presented, without spein this country, that while all the States of were compelled to array themselves under cific charges and direct proof. In the absence Ty, proceeds to trace the history of all legislahe Union are united in one for certain pur- the banner of one of those hostile parties, in of all proof and probable truth, the charge poses, yet each State, in respect to everything order to insure protection to themselves and that the Missourians had invaded the Territotheir ciaims against the aggressions and vio- ry and controlled the congressional election ance of the other.

At the first election held in the Territory, out the free States, and made the basis of the

France of England, or any other foreign Nebruska act, and opposed to placing the Territory in putting down the slave power, and generous comity towards each other their emigrant aid companies. No sooner their way under the auspices of the emigrant member of the confederacy than the laws of was the result of the election known, than aid companies with the view of controlling it of comity which the laws of nations enjoins Territory by a Missouri mob, which had culated. These accounts being republished upon all friendly powers, we have assumed overawed and outnumbered and outvoted the and believed in Missouri, where the excite the two houses were spurious and transducent the additional obligation to obey the constitution, which consider the right care to the executive journal of the Territory intensity, induced a corresponding effort to intensity, induced corresponding effort to send at least an equal number, to counteract tion. Your committee have not been able to obtain definite and satisfactory information in regard to the alledged irregularities in conducting the election, and the number of illa-

gal votes on the 30th of March; but, from 1854, seved a proclamation, prescribing the the most reliable sources of information accessible to your Committee, including various papers, documents, and statements, kindly furnished by Messra. Whitfield and Reeder, rival claimants of the delegate's seat in Coner with the following oath, which was taken | gress for Kansas Territory, it would seem that the facts are substantially as follows:

The election was held in obedience to the proclamation of the governor of the Territory which prescribed the mode of proceeding, the form of the oath and returns, the precaution Territory of Kansas, to the best of our judg- ary safeguard against the illegal voting, and ment and ability; that we will keep a cor- the mode of contesting the election, which reet and faithful record or list of persons who were, in substance, the same as those already of nations are so imperative as to make it shall vote at said election; that we will poll referred to in connexion with the congression al election. When the period arrived for the governor to canvass the returns, and issue certificates to the persons elected, it appeared that protests had been filed against the fairstraining our citizens from interfering with cording to act of Congress organizing said Ter- ness of the proceedings and the correctness of the returns, in seven out of the eighteen electhe obligations of each State and Territory of every non-residedt whom we shall believe to tion districts into which the Territory had been divided for election purposes, alleging eral constitution, to observe entire neutrality pose of voting; that in all cases where we are fraudulent and illegal voting by persons who in respect to domestic institutions of the sevignorant of the voter's right, we will require leeral States and Territories? Non-interference gal evidence thereof, by his own oath or oth- of the Territory. It also appears that in some with the internal concerns of other States, is cruise; that we will make a true and faithful of these contested cases the form of the oath recognized by all civilized countries as a fundamental principle of the laws of vations, for the governor of the said Territory. The same proclamation pointed out in de- to the proclamation of the governor. After tail the mode in which the election should be a careful investigation of the facts of each, then can we hope to preserve peace and fra- conducted; and, among other things, that case, as presented by the returns of the judge ternal feellings among the different portions, the polls will be opened for reception of votes es, and the protests, and allegations of all per between eight and ten o'clock a.m., and son who disputed the fairness of the election

ingly the governor issued his writes for specerised; and shall certify, under their oaths, granted certificates of election to eleven counelection had not been contested, and whom he The proclamation also provides that the adjudged to have been fairly elected. At merely prima-facis evidence, but was concluthe special election to fill these vacancies, ted, be again deposited in the box, together set aside for the reasons already stated, were with one copy of the oath, and one list of the re-elected, and in the other districts different persons were /returned; and the governor having adjuged them to have been duly electze, and carry into effect a system of emigra- up in the box, and carefully preserve the same ted, accordingly granted them certificates of until called for by the governor of said Ter- election thus making the full complement of itory, in the event of its correctness being thirteen councilmen and twenty-six represencontested; and that the remaining copy of tatives, of whom, by the organic law of the the oath, list of voters, tally-list, and return, Territory, the legislature was to be composed. will be taken by one of the judges, who shall On the 17th day of April the governor issued deliver the same in person to the governor. his proclamation, summoning these thirteen arm of the general government, to evolve and The proclamation also provides that "In councilmen and twenty-siz representatives," case any person or persons shall dispute the whom he had commissioned as having been fairness or correctness of the return of any fairly elected, to assemble at Pawnee City on election district, they shall make written the 2d day of July, and organize as the leg

under the authority of a legislative enact- errors in the conducting or returning of the houses did assemble in obedience to the govment of a distant State, whose internal pros- election in said district, signed by not less ernor's proclamation, at the time and place upon the success of the movement; while the with an affidavit of one or more qualified vo- fice had been duly administered by one of the the returns made out by them," and says

lution, that they were thus duly organized,-

Also, by joint resolution, appointed a comlegislature are organized, and are now ready to proceed to business, and to receive" such communication as he may deem necessary.

In response to this joint resolution, "a mes-sage from the governor, by Mr. Higgins, has private secretary, transmitting his message, was received, and ordered to be read."

The message commences thus:
"To the Honorable the Council and House of Representatives of the Territory of Kan-

"Having been duly notified that your respective bodies have organized for the performance of your official functions,I herewith

into official duties. of work, that the star that we expect to add taint or tarnish from the inevitable fallibility of just and upright men."

The governor, with the view to the "ascertainment of the existing law" in the Territotion affecting it since the country was acquired from France, and advises the legislature to pass such laws as the public interist might require upon all appropriate subjects of legis-fation, and particularly the slavery question, the division of the Territory into counties the organization of county courts, the election of judicial and ministerial officers, education, taxes, revenues, the location of the permanent seat of government, and the organization of the milita, as subjects worthy of their imme-

if, indeed, he has since entertained it—that assemblies, having no rightful authority to pass laws which would be binding upon the people of Kansas. On the first day of the session, and immediately after the organiza-

resolution was adopted: "Resolved; That all persons who may desire to contest the seats of any persons now holding certificates of election as members of this house, may present their protests to the committee on credentials, and that notice thereof shall be given to the persons holding such certificates."

On the 4th day of July, (being the third day of the session,) the majority of the com-. mitte, including four of the five members, reported that, "having heard and examined all the evidence touching the matter of inquiry before them," and taking the organic law of Congress, passed on the 20th day of May, in the year 1854, organizing the Territories of Kansas and Nebraska, and their guidingstar, they have at the conclusion which they proceed to elucidate and enforce in a lengthy report. From this report, it appears that fifteen out of twenty-two members present were permitted to retain, their seats by unanimous consent, no one appearing to contest or dispute the fairness of the election, or regularity or truthfulness of the return, in either of their cases. Hence the contest was reduced to the claims, of one member who received the certificate under the general, election of the 13th March, and the six members present who received certificates under the special election of the 24th of May. In the first case the decision of the governor was reversed, and the seat awarded to the candidate who received the highest number of votes at the election on the 30th of March, and from whom the certificate had been witheld by the governor. upon the ground of irregularity in the election and returns from one precinct, the exclusion of which poll gave the majority to the the sitting members were leprived of their seats; and the candidates receiving the highthe 80th of March were awarded their places. upon the ground that the special election on the 24th of May was illegal and void, the governor not being authorized, by the organ-ic law of the Territory, to go behind the returns, and set aside the election held on the

The minority report dissents from the reasoning, and protests against the conclusions of the majority, and affirms the right to the sitting members to retain their seats, upon the ground that the governor's certificate was not sive, in respect to the rights of all claimants and contestants; and hence the house could not go behind the certificates of election to inquire whether there had been a private election in those districts on the 30th of March, and who had received the highest number of legal votes at election. The proposition is thus stated in the minority report : " I cannot agree that this body has the right to go behind the decision of the governor, who, by virtue of his office, is the organizing federal ry, for the obvious reason that Congress makes him the sole judge of the qualifications of membership." It is true, that the minority report alludes to "evidence before the form of conducting the elections, but in the manner of holding them, both as to the