

Florida, except California. The superintendent employed to make the enumeration of that State has not yet made his full report, from causes, as he alleges, beyond his control. This failure is much to be regretted, as it has prevented the Secretary of the Interior from making the desired appointment of representatives among the States as required by the act approved May 23, 1850. It is hoped, however, that the returns will soon be received, and no time will be lost in making the necessary appointments, and transmitting the certificates required by law.

The Superintendent of the Seventh Census is diligently employed, under the direction of the Secretary of the Interior, in classifying and arranging, in tabular form, all the statistical information derived from the returns of the marshals. It is believed that when this work shall be completed, it will exhibit more perfect view of the population, wealth, occupations, and social condition of a great country, than has ever been presented to the world. The value of such a work, as the basis of enlightened legislation, can hardly be over-estimated; and I earnestly hope that Congress will lose no time in making the appropriations necessary to complete the classification, and to publish the results in a style worthy of the subject and of our national character.

The want of a uniform mode of prescribing the compensation to be allowed district attorneys, clerks, marshals, and commissioners in civil and criminal cases, is the cause of much vexation, injustice, and complaint. I would recommend a thorough revision of the laws upon the whole subject, and the adoption of a single mode, as far as practicable, should be uniform, and prescribe a specific compensation for every service which the officer may be required to perform. This subject will be fully presented in the report of the Secretary of the Interior.

It is also necessary that I give briefly my reasons for believing that you possessed the constitutional power to improve the harbors of our great lakes and coast, and the navigation of our principal rivers, and recommended that appropriations should be made, completing the work as far as already commenced, and for commencing such others as might seem to the wisdom of Congress to be of public and general importance. Without repeating the reasons there-fore, I deem it my duty again to call your attention to this important subject. The works on many of the harbors and rivers are unfinished; and consequently exposed to the action of the elements, which is fast destroying them. Great numbers of lives and vast amounts of property are annually lost for want of safe and convenient harbors on the lakes and rivers. The works which have been exposed to that dangerous navigation can fully appreciate the importance of this subject. I trust their appeal will receive due consideration at your hands.

The same is in a measure true in regard to some of the harbors and inlets on the coast. The obstructed navigation of our large rivers is of equal importance. Our settlements are now extending to the sources of the great rivers which empty into the Gulf of Mexico, and the value of the public lands in those regions would be greatly enhanced by freeing the navigation of those waters from obstructions. In view, therefore, of this great interest, I deem it my duty again to urge upon Congress to make such appropriations for these improvements as they may deem necessary.

The survey of the Delta of the Mississippi, with a view to the prevention of the overflows that have proved so disastrous to that region of country, have been nearly completed, and the reports thereof are now in course of preparation, and will shortly be laid before you.

The protection of our southwestern frontier, and of the adjacent Mexican States, against the Indian tribes, within our limits, has claimed my earnest and constant attention. Congress having, at the last session, to adopt my recommendation that an additional regiment of mounted men specially adapted to that service should be raised, all that remained to be done was to make the best use of the means at my disposal. I have accordingly applied to that service that could properly be spared from other quarters have been concentrated on the frontier, and officers of high reputation selected to command them. A new arrangement of the military posts has also been made, whereby the troops brought nearer to the Mexican frontier and to the tribes they are intended to overawe.

Sufficient time has not yet elapsed to realize all the benefits that are expected to result from those arrangements. I have every reason to hope that the nature of the country, which furnishes little for the support of an army and abounds in places of refuge, will be a sufficient obstacle to any attempt to invade our territory; and we can scarcely hope that any military force, combined with the greatest vigilance, can entirely suppress it.

By the treaty of Guadalupe Hidalgo, we are bound to protect the territory of Mexico, and the incursions of the savage tribes within our border with equal diligence and energy as if the same were made within our territory or against our citizens. I have endeavored to comply, as far as possible, with the terms of the treaty. Officers have been given to the officers commanding on that frontier to consider the Mexican territory and its inhabitants as equally with our own entitled to their protection; and to make all their plans and arrangements with a view to the attainment of this object. Instructions have also been given to the Indian commissioners and agents among these tribes, in all respects, to make the clauses designed for the protection of our own citizens apply also to those of Mexico. I have no reason to doubt that these instructions have been fully carried into effect. Nevertheless, it is probable that, in spite of all our efforts, some of the neighboring States of Mexico may have suffered, as our own have, from depredations by the Indians.

At the close of the last fiscal year, the length of mail routes within the United States was 196,250 miles; the annual transportation thereon \$3,273,152 miles; and the annual cost of such transportation \$3,421,761.

The length of the foreign mail routes is estimated at 18,349 miles, and the annual transportation thereon at 615,206 miles. The annual cost of this service is \$1,473,187, of which \$149,937 is paid by the Post Office Department, and \$1,323,250 is paid to the Navy Department.

The recommendations of the Postmaster General, in respect to better postage, except by letters postpaid, by the last Congress. He now recommends a further reduction until justified by the revenues of the Department.

He also recommends that the rates of postage on printed matter be so revised as to render them more simple, and more uniform in their operation upon all classes of printed matter. I submit the recommendations of the report to your favorable consideration.

The public statutes of the United States have now been accumulating for more than sixty years, and, interpreted with private acts, are scattered through numerous volumes, and, from the whole, have become almost inaccessible to the great mass of the community. They also exhibit much of the incongruity and imperfection of hasty legislation. As it is necessary to be generally conceded that there is no common law of the United States to supply the defects of their legislation, it is most important that legislation should be as perfect as possible, defining every power intended to be conferred, every crime intended to be punished, and prescribing the punishment to be inflicted. In addition to some particular cases spoken of more at length, the whole criminal code is manifestly defective. Some offenses are impermissibly unpunished, some are punished with disproportionate penalties, and some are committed with impunity. The scale of punishment is not in all cases graduated according to the degree and nature of the offense, and is often rendered more unequal by the different modes of imprisonment, or penitentiary confinement, in the different States.

Many laws of a permanent character have been introduced into appropriation bills, and it is often necessary to amend the law by subsequent legislation. It is in this mode of legislation so many enactments have been heaped upon each other, and often with but little consideration, that, in many instances, it is difficult to search out and determine the true meaning of the law.

The Government of the United States is emphatically a government of written laws. The statutes should, therefore, as far as practicable, not only be made accessible to the public, but be expressed in language so plain and simple as to be understood by every subject. Many of the States have revised their public acts with great care and manifest benefit to the public. It is, therefore, a matter of great importance for the Government of the United States, in order to supply the deficiencies, correcting incongruities, simplifying their language, and reporting them to Congress for amendment.

An act of Congress approved 30th September, 1850, contained a provision for the extension of the Capitol, according to such plan as might be approved by the President, and appropriated one hundred thousand dollars for that purpose. It was, however, by such architect as he should appoint to execute the same. On examining the various plans which had been submitted by different architects, in pursuance of an advertisement issued by a committee of the Senate, one was found to be the most simple and the most advantageous of several.

The great object to be accomplished was to make such alterations as would be simple and convenient, and to provide for the enlargement of the two Houses of Congress, with sufficient accommodations for spectators, and suitable apartments for the committee on the subject. It was also desirable to mar the harmony and beauty of the present structure, which as a specimen of architecture, is so universally admired. Keeping these objects in view, I concluded to make the addition to the present building, yet connected with it by corridors. This mode of enlargement will leave the present Capitol unimpaired, and afford great advantages for ventilation and the admission of light, and will be the most economical and the most desirable.

To carry this plan into effect I have appointed an experienced and competent architect. The corner-stone was laid on the 4th day of July last, with suitable ceremonies, and the building has advanced with commendable rapidity, and the foundation of both wings are now nearly complete. I again commend to your favorable regard the interests of the District of Columbia, and deem it only necessary to refer to the fact that the Legislature has no voice in the choice of representatives in Congress, they are not less entitled to a just and liberal consideration, and that the opinions on this subject were more fully expressed in my last annual communication.

Other subjects were brought to the attention of Congress in my annual message, which I will not repeat here. But there was one of more than ordinary interest to which I again invite your special attention. I allude to the recommendation for the appointment of a commission to settle private claims against the Government. It is a subject of great importance, and one which demands that some more convenient and expeditious mode than an appeal to Congress should be adopted.

It is deeply to be regretted that in several instances officers of the Government, and individuals who were using their endeavors to sustain the law. Prosecutions have been instituted against the alleged offenders, so far as they could be identified, and are still pending. I have regarded it as my duty, in these cases, to give all legal aid to the enforcement of the law, and I shall continue to do so wherever and whenever their execution may be resisted.

The act of Congress for the return of fugitives from labor is one required and demanded by the express words of the Constitution. It is a subject of great importance, and one which demands that some more convenient and expeditious mode than an appeal to Congress should be adopted.

Cases have heretofore arisen in which individuals have denied the binding authority of acts of Congress, and even States have proposed to nullify such acts upon the ground that the constitution was the supreme law of the land, and that those acts of Congress were repugnant to that instrument; but nullification is now claimed, not so much against particular laws as being inconsistent with the constitution, as against the constitution itself; and it is not to be disguised that a spirit exists and has been actively at work to render assent to this doctrine, which is cherished by our revolutionary fathers.

The Message of the President of the United States reached us on Wednesday afternoon of last week, but at late an hour for us to offer a single word of comment. It will be found entire in to-day's paper. It is a very long document, but remarkable for nothing, except the abundance of facts; communicates, which makes it dull, although perhaps profitable reading. It is singularly barren of any exposition of principles, and in this respect has disappointed our friends not a little. The only points about it, says the Reading Gazette of Saturday the 6th inst., in which the President "shows his hand," are the introductory paragraphs, relating to foreign affairs, and the concluding portion, upon the subject of the Compromise Measures. We commend these divisions of the Message to the especial attention of our readers, as the sentiments they embody are not those of the Whig party, but such as every true republican, and friend of the Union will endorse.

For the convenience of those who are averse to reading long documents, we have prepared the following abstract of the Message, embracing the substance of its contents.

The President begins by congratulating the country upon peace abroad; and the subsiding of the slavery agitation, and general health and prosperity at home. Then he reviews the Cuba affair. Although those of the adventurers in that expedition who remain as prisoners in the hands of Spain have forfeited the protection of their country, the Government has spared no efforts, and will spare none, to procure their release. The expedition was the more criminal, because its motive, in many individuals, was cupiditv. It is for Congress to consider whether further legislation is required to enable the administration more efficiently to repress such undertakings in future.

Our policy of neutrality and non-intervention is not borrowed from Europe, but is original. But, while it is our policy, we desire to see other nations observe it also; and we cannot be indifferent to the case where a foreign power comes in to stir up political dissension, and oppress freedom in any country. The French and English fleets sent to protect Spanish authority in Cuba, were instructed to respect the flag of the United States. The mobbing of the Spanish Consul at New Orleans, the President regards with mortification and regret; he has directed inquiries respecting the pecuniary loss of the consul, with a view to propose to Congress to indemnify him. Our laws are deficient in providing for the protection or punishment of consuls, and a reform thereof is suggested.

The subject of reciprocal trade with British America, is noticed, without any decided expression as to the measure. The Convention to settle the Portuguese claim has been ratified, and the first instalment under it paid in the case of the Armstrong, pending with that government, the President of the French Republic has accepted the office of arbiter. The Turkish Government has expressed its gratitude for the reception of Amir Bey in this country. Governor Kosuth has expressed to the Department of State his grateful acknowledgments for the interposition of the United States, in behalf of himself and his associates. It is for Congress to consider in what manner these cases, brought hither by its authority, shall be received and treated.

The existing policy of the Government toward the Sandwich Islands, will be continued; that policy to preserve their independence and keep them from the control of any other great maritime State. The disturbances in Mexico are regretted; the administration has acted in that regard as the obligations of treaties and neighborhood require. The Government will exert itself to bring about arrangements for the completion of the Tehuantepec railroad. Until the troubles in Nicaragua are settled nothing can be done toward settling the questions pending with that country.

Peace has been concluded between the contending parties in St. Domingo. The office of Commissioner to China is unfilled; the salary is but \$6,000, and with no provisions for an outfit and on that account it has been declined. The funds available to the Treasury for the year ending June 30, 1851, were \$58,917,534 36, and the expenditures \$48,005,578 68. The imports were \$215,725,995, including \$4,967,091 in specie. The exports were \$917,517,130, of which \$178,546,355 were domestic products, \$9,738,695 foreign products, and \$93,231,880 specie. Since December 1, 1851, \$7,501,456 have been paid on the public debt; that debt now amounts to \$62,560,395 26, exclusive of that issued for Texas. The available funds for the present year will be \$63,258,743 09, and the expenditures \$42,592,939 19; of this \$9,549,101 11 will be an account of the new territories; and it is estimated that on June 30, 1851, there will be a balance of \$20,366,443 90 to pay off the debt then due and for other purposes.

Our Domestic Exports have increased \$13,646,222 over the previous year; this is due, mainly to the high price of cotton during the first half of the year. The value of our exports of breadstuffs has fallen from \$68,701,291, as it was in 1847, to \$21,948,633; rice and tobacco have also fallen off \$1,156,751. The great production of gold in California is exciting a spirit of speculation, which, if not checked, will produce excessive importations of dry goods. The Texas stock has not been issued, though ready; the creditors of the State have not filed the necessary releases for the five millions according to them; nor has the State authorized any agent to receive the five millions according to it.

Frauds on the revenue by undervaluation still continue, and a striking illustration is referred to. The President recommends a modification of the present Tariff, by converting the ad valorem into a specific duty, wherever the article imported is of such a character as to permit it; and that such a discrimination should be made in favor of the industrial pursuits of our own country as to encourage home production without excluding foreign competition. The sales of public lands have increased. Further legislation is necessary to extend our land system over California and Oregon.

It is recommended that the California mineral lands remain as now, a common field for industry and enterprise, rather than, by premature legislation, to fasten a bad system on the country. The difficulties in organizing New Mexico and Utah are alluded to, and further communications promised when information has been received. The formation of an Agricultural Bureau is again recommended. A hundred thousand persons have availed themselves of the Bounty Land Law of September, 1850. River and Harbor Improvement is now earnestly recommended. The Mexican Boundary Commission is doing well; its numbers have been reduced, as it was too unnecessary.

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