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THE TABLET.

No. XCI.

(Continued from the last number.)

"We are apt to form general conclusions from too small a number of particular cases."

AS some striking instances can be produced of the hardships sustained by original claimants, it leads us to imagine that original creditors, who have alienated their certificates, are a class of people, entitled to general relief. But those who are intimately acquainted with the history of public securities must have formed a very different opinion. The heaviest losses that have accrued by the fall of stocks, have happened to intermediate holders. I know a person who purchased thirty thousand dollars in final settlements, at the army, for ten shillings on the pound: He sold them, two years afterwards, for one fourth part of the sum he paid for them. This distinguished sufferer makes little complaint and excites no pity. The soldiers who sold their claims on unfavorable terms, excited attention because they complained loudly. Many of the certificates, it should be remembered, were originally issued in small sums; and an hundred thousand dollars sold at a disadvantage brings forward numerous individuals to complain; and yet the aggregate losses of such complainants bear no proportion to the aggregate amount of certificates, sold on beneficial terms by original creditors. Those who negotiated their paper early got a good price. They are contented and nothing is said about them.

The most considerable branch of the domestic debt consists of loan certificates. These must have sold without any discount, during the whole period that the loans were opened. It is evident that while the United States were daily making new loans, certificates must have been negotiated at par; for if a person could purchase at market, at any given discount, why should he lodge his money at an office and take out securities at par. The fact proves itself, that while the public could sell certificates at par, no person was compelled to sell at much discount. The principal transfers that original holders of such certificates have made, must have been while they commanded a good price.

The army debt is that, in which, the principal injury is supposed to have happened to the original claimants. There are perhaps more hard cases among the soldiers than among any other portion of the creditors; but still the aggregate amount of their loss is not so considerable as has been imagined. The soldiers of the main army have not generally any reason to complain. They anticipated their pay long before it was received, and obtained from eight to ten shillings on the pound. There were many traders and speculators about the main army, who raised a competition in the purchases, that operated in favor of the soldier. Those troops that were detached from the main army, had not the benefit of selling to speculators, in such season, as to obtain the best price. It happened unfortunate for the southern army under the command of General Greene, that they were not in a country, where adventurous minded men speculated in public paper. By this means, that part of the army made great sacrifices, in the disposal of their securities. This was unavoidable; but it does not authorize a conclusion that other creditors who were not so situated, suffered similar inconveniences. As these facts are generally known to men of observation, I have no occasion to enlarge.

In my next number, I will examine the question, whether original creditors have generally been compelled by necessity to sell their certificates.

FOR THE GAZETTE OF THE UNITED STATES.

MR. FENNO,

THIS is an awful crisis. The decision of Congress on the public debt renders it eminently so. To retain the confidence of the wife, the well-informed and the honest of the whole world, Americans and Foreigners, is the task assigned them. To their native stock of wisdom and virtue let them carefully, assiduously and anxiously strive to add all the information they can obtain. A well-informed conscience is the best human guide. The Legislator who errs, with that conductor, is lightly censured by his constituents, and will be forgiven by Heaven.

However solicitous Congress may be for public credit as the indispensable means of maintaining the future prosperity of the nation, they must not lay themselves open to opinions that they have done more than the preservation of public credit requires. An enquiry should be instituted to determine the substantial justice of the original contract, for public credit requires no more to be rendered to any man, whether a purchaser, a lender, or a renderer of services. Gratitude may suggest more, but public credit will be completely maintained by the performance of substantial justice fairly and accurately ascertained. Far be it from rulers of a generous people to still the hallowed voice of gratitude; but let us

suspend our obedience to its dictates till the more sacred requisitions of justice be fulfilled. It may be necessary to exemplify the idea here contemplated. Many contracts were formed in August 1777, for example, between the United States and individuals, which, by the present regulations, are considered as specie, tho it is a fact easily to be ascertained, that the money by which the obligation was created in some instances, and in which it could have been justly discharged in all the rest, was really and truly worth but 35 to 40 pr. cent. Does then substantial justice require more to be paid? Does public credit require more to be funded? Will a well-informed conscience permit the holder of the certificate to ask more? Will a wise legislator, with a perfect idea of public faith, if at the same time he has a due regard for the ease and property of the people, consent to give more. If Congress should finally allow one hundred dollars in specie for that which in no way whatever would have brought, on the day of the contract, more than thirty five or forty dollars, will they manifest to their constituents and to foreign nations, the necessary ability to estimate the true value of their obligations, and a sufficiency of that prudent regard to economy, which, while it is perfectly reconcilable with strict and substantial justice, is indispensably necessary to preserve the public confidence? Will they not appear willingly to sacrifice their constituents to a swollen demand of mistaken or mistated Justice? Let us consider what will be the consequence of such opinions arising among foreigners. It is to be feared that they will think us an inconsiderate or necessitous nation, with whom any terms may be made for ready money; or that our councils are corrupted, and that from venal sales hath proceeded a law, which, while it grants them unnecessarily 60 or 65 pr. cent. provides the same for secret owners of certificates among the members of our government. Let us also well consider what would be the consequence of such opinions should they arise among the people of America.

If an examination were carefully made into the operation of this unexceptionable touch stone of substantial justice, upon the various debts of the union and of the States, a great and rightful reduction of their immense amount will be the consequence. Let it not be said that it will produce too much delay, for justice is the object. Let not an ill judged economy of time occasion a profusion of public money. Let not the husbandman be twice condemned to pay, by the sweat of his brow, the debts occasioned by the late distressful war. NECKER.

CONGRESS.

HOUSE OF REPRESENTATIVES.

TUESDAY, FEB. 16, 1790.

IN committee of the whole, on the Report of the Secretary of the Treasury.—Mr. Madison's motion for a discrimination under consideration.

Mr. JACKSON, observed that—although as young a politician as any on the floor, and that he was convinced the weight of experience was against him—on so important a national subject he could not be silent; particularly as he had the honor of seconding the gentleman's motion (Mr. Madison) now before the house; that it would be therefore expected he should bring forward his reasons, and the principles which actuated him to it. He confessed that had he not before leaned to the side of a discrimination, the arguments of that able gentleman would have induced him to support the plan he had brought forward. He was induced on another motive to rise, to show that the numerous arguments of the gentlemen in opposition yesterday, had not convinced him of the impracticability or injustice of the composition.

The house said he, were told much yesterday of the moral obligation we are under of paying our debts, and the impolicy and injustice of interfering with private contracts. The obligation, I believe is no where denied; the debt is of the highest nature; it is the price of our independence; the only difficulty is, how that debt shall be discharged. I would here observe, that the justice of the plan before the house has not been so fully objected to as the impracticability, although it has been asserted unjust by some of the gentlemen who have spoken.

I will consider the justice of the proposition. The house has been told the nature of those contracts, and the valuable considerations of them. The contract, falls under the legal terms of *do, ut des*; I give that thou mayest give—or, I give that I may receive. In all contracts there are three requisites: 1st. The agreement; 2d. The consideration; 3d. The thing to be done or omitted. The consideration is, to be an equivalent or full recompense for the thing to be performed. Let us examine what this thing to be done is, and what these considerations are. The creditor, who has to perform the third article of the contract, held 20s. which was to be given for a valuable consideration; what was this consideration? 2s. 6d. I argue, that if this 20s. was worth no more than 2s. 6d. the contract was fair and substantial; but if gentlemen carry the idea farther, and declare this 20s. was money of equal value with the 2s. 6d. given, I contend that the contract was destroyed: equity would believe, would declare it an unrighteous bargain, that there was not an adequate compensation, and would set aside the contract.

But a gentleman (Mr. Lawrence) has told us that equity has fixed rules, and that none of those rules would apply. I agree with him, that it is

as necessary for a court of equity to be confined by rules as a court of law; but exclusive of the former case I have mentioned, there are two others under which the present case comes—misfortune and oversight. I would quote, Blackstone, did not expect, as in former instances, to be complained of by that gentleman for it. Here, has been one of the greatest of misfortunes; a calamity attending a whole community, a government unable to pay its debts. Here is likewise an oversight equal to it. Is it possible for the poor soldier, uninformed, to foresee, when he sold his certificates, that they would rise to the present value? or that he could anticipate the present day, and a second revolution? Equity, then, requires some mode of justice, and the tribunal exists somewhere. I believe with my friend from Pennsylvania (Mr. Scott) that we are the tribunal; for equity must exist somewhere, or the government is at an end. The courts of law, and common courts of equity, have no power to interfere; they cannot compel us to their mode of funding our debts. The injury cries aloud for redress; iniquity is in the land, and we are bound by every principle of justice, to step forward, and do what justice we can.

But perfect justice cannot be done, say gentlemen, and therefore we should not attempt the business at all. The consequences of this doctrine are fatal—they tend to a deprivation of all courts of justice—for there is no instance which can be adduced, where what is termed perfect justice is reconciled to the opinions of all, and where some objection cannot be raised.

But there is no government on earth, say gentlemen, which ever interfered with assignable contracts. This doctrine has been both countenanced and denied by gentlemen in the opposition. In their relation of the South Sea scheme, one gentleman told us that it did not apply, because the government was not concerned, and that it was in consequence of their agents villainous practices only; another acknowledged the government was concerned, and bid us take warning from it. I contend that the case is in point; but if there is any difference, it is in its exceeding the bounds of the present. The government of England were accessory—the parliament of England received 7,000,000l. for the privilege of permitting the company to take in the public debts—and allowed them to fund many millions on a footing not subject to their private debts; yet after all this countenance, the omnipotence of parliament assumed the supreme powers of equity—compelled compensations, discharged debtors, and punished those who had done no more than comply with the letter of the law.

This doctrine was not then novel: in 1712 parliament interfered between the Royal African Company, and its creditors—not when the company was in a state of bankruptcy, but for years before. The different nations of the world, besides, notwithstanding what gentlemen have advanced with respect to the constitution, and the impairing contracts—and the states here, have followed it, have passed statutes of limitation to actions, although it was not implied in contracts. The house has a right likewise to guard against frauds.

Public justice, he observed, has not been done; the soldiers, the original creditors, have not been paid; they have received but 2s. 6d. and there was 20s. due them. Many of those creditors, and the war-worn soldier, are pining in retirement, in the most cruel situations, and condemning the injustice of that country which, in consequence of their exertions, are legislating here this day.

If then public justice (which he contended the plan promoted) should be done, public credit would follow—for justice is reason, and credit is a natural consequence of reason; if the interest, as gentleman have told the house, is paid in paper or not, I do not conceive that the plan would in the least affect it. It has not injured Britain in the example before the house.

Public faith, the house is informed, makes no distinction; the public faith, is pledged to the soldiery and citizens, who furnished supplies. It never has been fulfilled, 2s. 6d. was not the 20s. they were entitled to. This principle was even settled at home by that very Congress, some gentleman pay so much honor to. The soldiers were paid with depreciated money during the war; that Congress reliquidated their accounts.

A gentleman (Mr. Smith) has observed, that this plan places those who have alienated in a better situation than the present original holder, by adding the 10s. to what he formerly received. I contend that the present original creditor would not be injured, nor would they grumble at seeing