Dairy Market Report

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this policy proposal. On the one hand, NMPF is pushing legislation that will close unfair trade loopholes in the World Trade Agreement (WTO) by placing new tariffs on MPC imports. We chastised the Canadians for exporting beyond their WTO limits. But now NMPF intends to use export bonuses funded by this voluntary program to "dump" surplus cheese and butter abroad. This is contrary to the spirit of our trade agreements and can only cause economic hardship for dairy farmers abroad.

But let's assume for the moment that world prices aren't' negatively impacted by this program, all dairy farmers contribute their 18 cents per hundredweight, and milk prices then rise

by more than \$1 per hundredweight. The predictable result is that this will then lead to new expansions, more milk and more cheese, butter, and nonfat dry milk. What then? Will we have a second round of this program and charge small producers 32 cents per hundredweight?

A fundamental problem with so many dairy policy proposals is that everyone wants to have their cheese and eat it, too. It is natural to want new subsidies, price floors, and increased import protection. But we certainly don't want some government program requiring us all to curb production. That, we snobbishly argue, represents a form of socialism and is better left to the Canadians or the Europeans. The Canadian system, by the way, does work: they provide high and stable prices within a quota framework. But in the U.S., we want it both ways: higher guaranteed milk prices and no mandatory supply control.

We have reached a critical point where we have to make some fundamental choices regarding what kind of dairy policy we want in this country. One cannot continue to have newer and greater price guarantees without some thought given to a national mandatory supply control program. Such a program would require everyone to participate.

But we really don't like mandatory supply control programs in America. And if that is the case, we have to rely on market forces instead to determine milk supply, demand, and prices. That will require us to give up all subsidy programs. Why? Because subsidies and price supports impede market forces. Add to that a slow U.S. economy and you have

a big problem. The fact is, you can't have your cheese and eat it

The benefit of a real market is that it forces producers to develop products that consumers want. This is a far cry from the current situation where it is more profitable to produce nonfat dry milk for the government than for real customers. Because of the support price program, we are now relying on countries like India and Estonia to provide part of our dairy protein needs. In addition, the support price program is providing an artificial floor on milk prices that allow some very efficient California dairy producers to add more cows, even when market prices are depressed! If you don't believe me, check out the March 2003 milk production report.

If I was elected the new Dairy Czar, my preference would be to eliminate the price support pro-

> gram and keep the Milk Income Loss Contract program (MILC) if there was going to continue to be government involvement in the markets. Getting rid of the price support program would allow processors to

competitively produce milk proteins such as MPC and casein here in the U.S., and would make year-after-year expansions in states such as California much more risky. I'd keep the MILC payment program because it is targeted to smaller producers who aren't likely to expand. Also, it is socially appealing to provide some price protection to smaller, more vulnerable market participants.

The U.S. dairy industry would be better off and stronger in the long run if we moved toward less government intervention and greater market orientation. Few economists would argue against this. That said, if we don't want freer markets and do expect greater protection from market forces, we should accept some form of mandatory supply control. Voluntary supply control sounds good, but has not worked in the past. California alone has doubled their milk production since supply control programs were last used in the mid-1980s.

Either we will have higher guaranteed milk prices for all producers with a Canadian-style supply control program, or we'll opt for much less government intervention and a market-oriented dairy policy. You simply can't have it both ways.

Editor's note: This column was published earlier as a Cheese Market News guest column. The opinions here are those of the author and not of Penn State University nor necessarily of this newspaper.

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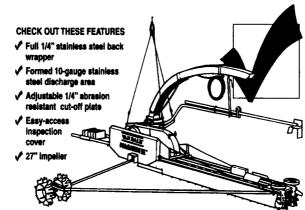
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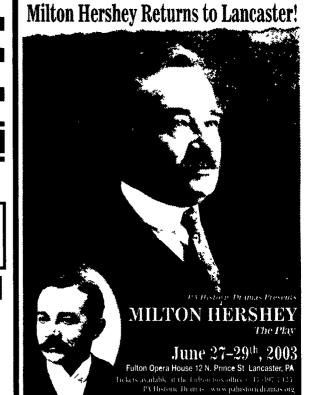
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