Obstacles to Wise Land Use

What's stopping some of our best farmland from being chopped up into subdivisions?

Or a quiet village from being overpowered by sudden, "unstoppable" development?

Or a recreation spot, unique for its wildlife, from being developed till it loses its main attraction?

In essence -- what control does the public have over private land use? In a study on land and water resources, ERS looks at this question. It concludes that there is an almost limitless variety of tools or devices available to governments to control land use. The more general problem is that they are not being used. This is particularly true in rural areas.

The ERS study notes further that those local governments using the tools do not in general devote sufficient resources to make them effective.

Control by the general public can take many forms -- including special purpose districts, but most of the power is in the hands of Federal, State, and local general purpose governments. The Federal Government has the immense power to tax and spend; the State governments have a lesser power in this area but they have broad regulatory power: and local governments have a more limited power to tax and regulate but the unique power to hear and express the views of individual citizens through such means as council meetings and public hearings.

Traditionally, it is the local government that regulates land use, with the State governments having delegated this authority The main means have been

through zoning ordinances and



A registered Holstein in the herd of Jefferson D. Yoder, Elverson RD1, established production records for milk and butterfat production levels, as reported by Holstein-Friesian Association of America.

Rocky-Side Apollo, age six years three months, produced 25,430 pounds of milk, 960 pounds of butterfat in 350 days



subdivision regulations. Building, housing, and health codes are also widely used, but are more limited in scope.

For rural land use, it may be the county government that has the greatest control or the town or township, depending upon whom the State authorizes. This varies widely among the States. Zoning of unincorporated or rural areas is authorized in all 50 States covering land in more than three-fourths of the 3,000 counties in the U S.

However, local governments usually have the option of either adopting or not adopting land use regulations.

In general rural areas are far more deficient in the field of land use planning and regulation than urban areas. They're less likely to have a planning board, less likely to have a full-time planner, and they spend only about a third of what urban areas do per person for planning and regulating land use in their community.

Yet many of these rural areas are where the action is in terms of growth and they're the least able to cope with it.

Sometimes they lack the legislation But often, they simply lack effective enforcement.

An example:

A small town in Vermont had the "misfortune" to be near good ski slopes. It suddenly became one of the biggest growth sites in the State – lots were sold and resold, nightclubs proliferated, a huge condominium went up.

And the town of fewer than 2,000 permanent residents couldn't keep up with the services required even after taxes were doubled The new sewage treatment plant became inadequate with the new building boom .. police costs soared .. and traffic jammed for miles through the town on winter weekends

Vermont has one of the most stringent land use laws in the country Local officials, however, say the State doesn't provide enough funds to communities for land use planning, zoning, and enforcement to make the laws effective.

The National Commission on Urban Problems reported that a sample survey taken in 1967 showed Standard Metropolitan Statistical Areas (SMSA's) spent three times more per person for planning, zoning, and building regulation activities than did non-SMSA's -- essentially rural areas. In addition to budgeting more money for land use planning and regulation, many communities need to take up the option on controls already available to them.

Take for instance the case of a predominantly agricultural county in California that couldn't put a stop to land speculation until much of its ranchland had been subdivided. Developers put in roads and mass-advertised the acre lots as vacation and second home sites.

It took several years, and some trial and error, before the county found effective regulation in the form of zoning to stop the essentially speculative subdivisions.

But, as one official said, "If you take a 1,000-acre ranch and divide it up into roughly 900 oneacre lots, with the remaining acreage in roads, you have ruined the ranch. A ranch with 900 owners can never be reassembled."

That county wound up with 17,000 acres of vacant lots.

With the county's current zoning, developers who want to change land zoned agricultural to residential have to request a variance from the planning office. And it's granted only if the developer can present a good argument why it should be done – plus show an attractive plan for development.

So far, most of the requests for rezoning variances in the county have been for expansion of an existing community. And development in these areas usually causes no severe drain on such county services as police and fire protection and schools.

Just how many local governments actually exercise their authority to regulate land use is not known. National statistics aren't regularly or systematically collected

But from the 1967 survey by the National Commission on Urban Problems, it's apparent that rural local governments lag considerably behind urban areas.

The survey showed only 48 percent of the counties outside SMSA's had a planning board ..- compared with 80 percent of the counties in SMSA's

In addition, 70 percent of the employees for planning and regulating land use worked parttime in areas outside SMSA's compared with only 28 percent inside SMSA's For all jurisdictions attempting to regulate land use, fewer than 1 in considering legislation to establish a national land use policy. Legislation that is proposed would provide grants to States to assist them in improving their land use planning processes.

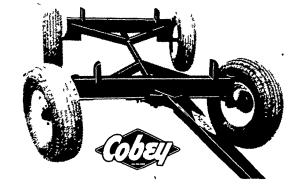
Most decisions would still be made at the local level in rural areas. The States would, however, be involved in decisions of more than local concern--such as environmental and regional matters. In the decade ahead, the need to plan and regulate land use will increase as greater emphasis is placed on maintaining environmental quality standards. Practically all pollution problems have a land use dimension.

This will take greater coordination and integration of the powers available to the different levels of government in our Federal system.



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