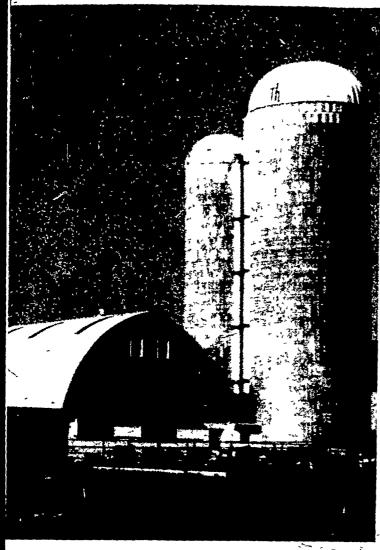
Unemployment Insurance Possible for Big Farms

An extensive study has shown coverge can be feasibly extended unemployment insurance to workers on large farms,

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Secretary of Labor Peter J. Brennan has informed Congressional leaders.

"The costs of providing unemployment insurance protection to farm workers are not prohibitive to farm employers or to the Unemployment Insurance (UI) system as a whole," the Secretary said in a letter to House Speaker Carl Albert; Vice President Spiro T. Agnew; Rep. Wilbur D. Mills, chairman of the Committee on Ways and Means; and Sen. Russell B. Long, chairman of the Senate Finance Committee.

The study was specifically mandated by Congress in the Employment Security Amendments of 1970 after an Administration effort to bring farm workers under UI was defeated. President Nixon expressed disappointment about the failure to include farm workers and indicated an intention to resubmit such legislation.

To determine whether farm worker coverage would be feasible, the study was undertaken by the Manpower Administration of the Labor Department in collaboration with agricultural research experts from 12 land-grant universities. Data were gathered in 18 states covering:

+ 53 percent (404,000) of the 770,000 farm workers who would have been brought under UI had the legislation been in effect in

+ 57 percent (31,420) of the 55,000 employers who would have been subject to such legislation at that time.

Given the prevailing trend toward consolidation of farms and a corresponding reduction of workforce, the Labor Department estimates 65,000 employers and 635,000 workers will be affected in 1975 if an enabling law is approved by Congress. In Pennsylvania, some 1,400 farms and over 13,000 farm workers would be affected.

Right now about 65 million jobs are protected by the Federalstate unemployment insurance program. Farm jobs are among the few remaining kinds of jobs still not protected.

The system is tinanced by a tax on the employer. For purposes of the study and suggested legislation, a large farm employer is defined as having four or more employees in 20 weeks of a calendar year, or a quarterly payroll of \$5,000 or more.

Conclusions derived from the study are:

1. Relatively few large-farm employers (25 percent) account for most (77 percent) of the farm workforce in the 18 states studied

2. The cost of providing unemployment insurance protection to farm workers would be reasonable under existing state laws. In most states the farm industry would be selfsupporting, that is, contributions from farm employers would, on the average, be sufficient to pay benefits to involuntarily unemployed farmworkers

3. Non-farm employers currently subject to the UI tax would be only slightly affected in 16 of the 18 states studied, and not greatly affected in California and Florida, the exceptions In California, it is estimated that benefit costs as a percentage of taxable wages would have increased in 1969 from 1 96 percent to 2 15 percent, in Florida, from 43 percent to .55 percent

Extension of UI to farm employment would bring financial aid to many migratory and minority workers excluded from existing social programs, the study's authors state. Data from 14 of the 18 states reveal that 90 percent of the migratory workers are either black. Puerto-Rican. Mexican or members of other minority groups About fourfifths of all farm workers are men, and approximately 50 percent are married.

The studies of 15 states were primarily the work of a research consortium of agricultural economists from 12 land-grant universities. The results from those states are summarized in one volume In the other three states, California, Minnesota and Washington, the studies were conducted by the State Employment Security Agencies, and each agency has issued its own report

The participating land-grant universities were the Universities of Connecticut, Delaware, Florida, Maryland, Massachusetts, New Hampshire and Vermont, as well as Rutgers University (of New Jersey). Cornell (New York), Ohio State. Pennsylv: na State and Texas A



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